DATA LABEL: Public



Community Safety Board

West Lothian Civic Centre Howden South Road LIVINGSTON EH54 6FF

8 December 2011

A meeting of the Community Safety Board of West Lothian Council will be held within the Conference Room 1, West Lothian Civic Centre, Howden South Road, Livingston, EH54 6FF on Tuesday 13 December 2011 at 2:00pm.

For Chief Executive

BUSINESS

- 1. Apologies for Absence.
- Declarations of Interest.
- 3. Minutes Note Minute of Meeting held on 27th September 2011 (herewith).
- 4. Community Safety Strategic Peformance Update (herewith).
- 5. Community Safety Covalent Performance Report on all five of the Community Safety Priorities (herewith).
- 6. Community Safety Outcomes (herewith).
- 7. Hate Crime Training Update HMP Addiewell (herewith).
- 8. Operation Crassus Theft of Metals/Bogus Workmen (herewith).
- 9. Police Festive Initiative 30th November 2011-1st January 2012 (herewith).
- 10. Updated Strategic Briefing on the Spending Review and Audit Scotland Review of the Justice System and Scotland's Public Finances (herewith).

DATA LABEL: Public

11. Proposed Community Safety Board Dates for 2012 (herewith).

12. AOCB.

NOTE For further information please contact James Millar (01506 281613) or e-mail james.millar@westlothian.gov.uk

MINUTE of MEETING of the WEST LOTHIAN COMMUNITY SAFETY BOARD held within CONFERENCE ROOM 3, WEST LOTHIAN CIVIC CENTRE, LIVINGSTON, on TUESDAY 27 SEPTEMBER 2011

<u>Present</u> – Councillors Peter Johnston (Chair), Willie Boyle, Ellen Glass and John McGinty; Graham Hope (Chief Executive, West Lothian Council), John Hill (Depute Chief Executive, West Lothian Council); Chief Superintendent Jeanette McDiarmid and Inspector Stephen Elliott (Lothian and Borders Police); Graeme Jessop (Crown Office and Procurator Fiscal Service), substituting for Adrian Cottam; Rob Strachan (Lothian and Borders Community Justice Authority); David Lockhart (Lothian & Borders Fire and Rescue Authority); and Audrey Park (Governor, Addiewell Prison).

<u>In Attendance</u> – Ann Gee (Head of Housing, Construction and Building Services, West Lothian Council); (Karen Cawte (Community Planning Manager, West Lothian Council); Colin Heggie (Lothian and Borders Police); Alan Bell (Senior Manager, Communities and Information, West Lothian Council), substituting for Jim Forrest

<u>Apologies</u> – Jim Forrest (Depute Chief Executive, West Lothian Community Health & Care Partnership); Gill Cottrell (Chief Nurse, NHS Lothian) and Adrian Cottam (Crown Office and Procurator Fiscal Service)

Absent - Councillor Jim Dickson

1. MINUTE

The Board confirmed the Minute of its meeting of 21 June 2011 as a correct record.

2. COMMUNITY SAFETY COVALENT PERFORMANCE REPORT

The Board considered a report by the Head of Housing Construction and Building Services and the Chief Inspector (which had been circulated) advising of the progress made in mapping performance indicators and statistics onto the council's Covalent system and summarising the performance of the Community Safety Unit recorded in the system as at 21 September 2011.

The Board was informed of the problems that had been overcome in combining the partners' performance monitoring and reporting mechanisms into one system, and the plans in place to complete the process and start to use Covalent more comprehensively and systematically. It was confirmed that although the system was not yet fully implemented, nevertheless the underlying performance statistics had been collected and were available for information.

Members of the Board were able to ask questions in relation to the performance indicators for which information had been provided in the report.

Decisions

1. To note that the CSU targets and performance measures were now

entered in Covalent and that work was continuing to finalise them and ensure they were usable and used by the partners

2. To agree that officers would provide Board members with information about the rationale behind PI cspV001 (Objections to Licensing Board to extensions of hours)

3. COMMUNITY SAFETY STRATEGIC PERFORMANCE UPDATE

The Board considered a report (which had been circulated) informing members of the performance of the Unit against the agreed priorities for the year to the end of August 2011, and with a comparison with the same period in the previous year. Officers advised the Board that in their view the overall report indicated good performance to date, and went on to highlight some areas of particularly positive progress.

Decisions

To note the summary and highlights of the Community Safety Unit's performance for the year to 31 August 2011 and the comparison to the same period in the previous year

4. <u>ADDITIONAL ITEM – STRATEGIC UPDATE</u>

The Chair allowed an additional paper to be tabled as urgent business, providing the Board with a summary of future plans for the Unit's work.

The report advised that a full strategic assessment had been postponed due to some uncertainty surrounding the Single Outcome Agreement but that there had been a review to identify current trends, emerging issues and priority areas of concern. Social exclusion, deprivation and alcohol had been identified a key themes, along with early intervention, young people, vulnerable groups, repeat service users and community cohesion and engagement.

Overall, the unit's priorities remained antisocial behaviour, substance misuse, public protection, violence and fire & road safety.

The report concluded by summarising the next stages in the process, with the results of the review to be presented to the Strategic Steering Group and the Board for consideration and endorsement.

A demonstration was provided of a new "activity planning" approach by the partners to the recording and analysis of information designed to permit identification of key sources of problems and the targeting of resources to address them.

Decisions

- 1. To note the information provided in relation to future plans for the Unit's work and focus
- 2. To note the new modelling methods being adopted

3. To endorse the new "activity planning" phase for the work of the Unit





Report To:
West Lothian
Community Safety Board
From:

West Lothian Community Safety Strategic Steering Group

Meeting Date: 13th December 2011

Subject: Community Safety Strategic Performance Update

1. Purpose of Report - Background Summary

To provide the Community Safety Board with the Community Safety Strategic Performance Update for the year to date.

2. Terms of Report

The report outlines the Performance Indicators for the following Community Safety priorities:

- 1. Antisocial Behaviour
- 2. Violence
- 3. Fire Safety
- 4. Road Safety
- 5. Substance Misuse

3. Resource Implications

None.

4. Equality Issues

None.

5. Conclusions

The Community Safety Strategic Performance Reports show that the Community Safety priorities have no specific concerns or risks identified, although the figures for the Hate Crime have increased by 41%. The analysts are undertaking a report to ascertain the reasons for this % increase in Hate Crime.

6. Consultation

None.

7. Recommendation

The Community Safety Board note the updated Community Safety performance data and commentary for the year to date.

Appendices - Community Safety Strategic Performance Update

Reported By: Colin Heggie, Partnership Analyst

Contact details: 01506 445366, colin.heggie@lbp.pnn.police.uk

Date: 5.12.2011

Agenda item No 4









West Lothian Community Safety Partnership

Community Safety Board

DECEMBER 2011

Produced by Analysts from the CSU, Lothian and Borders Police

Agenda item No 4

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Aims

This assessment has been produced to inform the West Lothian Tasking Group of the following:

- The overall picture of crime and community safety related issues in accord with the agreed priority areas with a particular focus on – current issues, 'hotspots' of crimes and behaviour, emerging issues and future risks or threats for focused tasking by one or more of the partners;
- The impact of partners' activity on crime and community safety matters;
- Emerging issues posing a high risk or threat to communities but falling outwith the current priority areas.

The document is designed to be forward-looking and activity based around the Prevent strategy. It is not intended to be a review of historical activity or a performance document.

Purpose

The purpose of the tactical assessment is to enable the West Lothian Tasking Group to:

- Make well informed tasking and resource allocation decisions in line with the agreed priorities and emerging issues of risk or threat:
- Review ongoing and previously agreed activity; and
- Identify areas considered suitable for further research / analysis or development.

Method

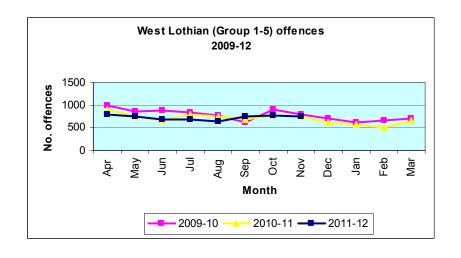
This assessment is based on data from crime and incident records, partnership agency data and analytical and intelligence products.

Page 2 of 6

Agenda item No 4

Where appropriate and informative, performance figures from any or all of the partners have been included.

the domestic abuse initiative are being run to combat the increased risk of incidents over the holiday period.



Group 1-5 categories:

Group 1: Serious Violent crime

Group 2: Sexual crime

Group 3: Acquisitive ('theft') Crime

Group 4: Damage (Vandalism/Fire-raising)

Group 5: Drug offences / Misc. offences

- Group 1-5 offences have increased from October to November and are slightly higher than the same month in 2010. Year To Date figures are at the same level as last year with only 7 less crimes recorded this year. ASB levels continue to show decreases in youth disorder, vandalism, fireraising and ASB calls although there has been a large increase in Hate Crime in the past three months.
- There were exceptionally low levels of crime and ASB during December last year and the monthly totals are expected to be higher this year. The Festive Operation to tackle violence and

- Decreases in Serious Violent and Sexual offences, Drug offences, Vandalism/Criminal damage offences and Acquisitive crime offences (though the latter two still account for a high proportion of all crime in West Lothian).
- There continues to be a high number of Bogus Caller crimes with incidents continuing throughout West Lothian. Planning is now commencing for the Bogus Caller initiative to be run in March.

Community Safety Partnership Priority	Measure	Ytd 10-11 (To end Nov 2010)	Ytd 11-12 (To end Nov 2011)	% Change
ASB	Youth calls	3774	3228	- 14.5%
	Vandalism offences	1753	1635	-7%
	Hate crimes	116	164	41%
	Deliberate Fires	Not Yet Quality Assessed by LBFRS		
Violence (Group 1)	Violence	207	164	-21%
Fire Safety	Accidental fires	Not Yet Quality Assessed by LBFRS		
Road Safety	Fatalities	1	1	0%
Road crashes with killed or	Total seriously injured	49	41	-16.3%
seriously injured	Serious child casualties	5	7	40%
Substance misuse	Drug possession offences	348	346	-1%
	Drug supply offences	137	129	-5.8%
	Alcohol-related offences	1198	1302	8.7%
	Alcohol-related incidents	1989	1954	-1.8%
Public Protection	Domestic abuse offences	396	422	6.6%
	Domestic abuse 'incidents' (From DALO)	1429	1406	-1.6%

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Antisocial Behaviour (ASB)

Youth Calls: Reported levels of Youth-related ASB remain at a low level, 14.5% decreased on the same period last year, on top of similar decreases seen from 2009/10 to 2010/11. The proactive tasking of resources is continuing to show quicker and more successful interventions with youths.

Vandalism: Vandalism offences continue to decrease, with 118 fewer offences than at the same time last year.

<u>Hate Crime</u>: Hate crime has risen in the past three months and is now at a similar level to that seen during 2009/2010. The ongoing partnership work with Whitburn retailers, taxi drivers, Addiewell Prison and in Broxburn has led to an increase in reporting levels within these areas specifically.

<u>Deliberate Fires:</u> Deliberate fires have seen a year to date decrease compared to the same period last year. There has, however, been an increase in deliberate fires during November compared to last year although Bonfire night itself saw a reduction in calls to both LBFRS and the police. This may be due to the improved weather conditions during the month compared to last year.

Violence

Serious Violent Crime has decreased on the same period last year, with 43 fewer offences recorded. In particular serious assaults have decreased by 25% and attempted murder charges have decreased by 38%. The Partnership initiative, which will tackle Violence and alcohol misuse during the festive period, is underway, with high profile policing of night- time economy locations throughout West Lothian.

Fire Safety

Accidental fires have continued to decrease on the same period last year, though alcohol, and particularly cooking under the influence remains a key theme in accidental fires.

Road Safety

There has been one fatality so far this year, with good decreases in serious casualties. The increase in serious child casualties in West Lothian is minimal with only 2 more incidents than last year. This total is slightly above the serious child casualty target for the year. The Christmas drink driving campaign is now underway with increased powers for police to seize vehicles from drivers who are three times over the legal limit.

Substance Misuse

Drug offences and alcohol-related incidents have decreased year-to-date (April-November 2011) compared to the same period last year – a 2% decrease in Drug offences and a 1.8% decrease in alcohol-related incidents. Alcohol-related offences have increased by almost 9% during the same period – mainly due to a rise in Threatening Behaviour and Resist arrest offences.

Further collaboration between the Community Safety Partnership and the Community Health and Care Partnership is evident in the Alcohol Commissioning Strategy developed by the Tobacco Alcohol and Drug Partnership, with shared outcomes and analytical support for funding distribution agreed.

Public Protection

Domestic abuse offences and incidents remain relatively stable, with the number of repeat victims reducing. The Public Protection Unit Operation Fade team are continuing to target the most prominent repeat offenders in West Lothian and offering support to vulnerable victims. West Lothian is commencing a specific court process that concentrates solely on domestic abuse offences in the New Year.





Report To: West Lothian Community Safety Board From:

West Lothian Community Safety Strategic Steering Group

Meeting Date: 13th December 2011

Subject: Community Safety Covalent Performance Report

1. Purpose of Report – Background Summary

To provide the Community Safety Board with an update on the Community Safety Performance Indicators for the year to date.

2. Terms of Report

The report outlines the performance for the following community safety priorities:

- 1. Public Protection
- 2. Antisocial Behaviour
- 3. Fire and Road Safety
- 4. Violence
- Substance Misuse

3. Resource Implications

None.

4. Equality Issues

None.

5. Conclusions

The performance reports show that the Community Safety Indicators have no specific concerns or risks identified.

- The Public Protection data shows that the Pl's are on or above targets and generally percentages have remained static or made slight improvements.
- Antisocial Behaviour data continues to show a decrease in most crimes and for this year to date, there has been a 16% drop in youth calls, an 8% reduction in vandalism and a downward tend in deliberate fireraisings. There is an increase in Hate Crimes which will result in the analysts undertaking a piece of work to ascertain the reason for this although it is likely to be that the proactive work carried out in this area by partners has led to improved community confidence in reporting matters to the police.
- There continues to be a downward trend in fireraisings and the road safety data available shows consistency in the data shown although it must be highlighted that quarterly targets will be made available for the next Community Safety Board report to avoid quarterly comparisons.
- Overall, there has been an increase in alcohol related offences over the last quarter partly due to more effective use of the alcohol marker by police and an overall decrease of 6% on alcohol related incidents reported to the police. This is mirrored with a decrease on violent crime in general.
- Many of the performance Indicators for substance misuse are still new and more of a trend or variance will be available in future reports.

6. Consultation

None.

7. Recommendation

The Community Safety Board note the updated Community Safety performance data and commentary for the year to date..

Appendices – Covalent Performance Report

Reported By: Yvonne Beresford

Contact details: 01506 281067 yvonne.beresford@westlothian.gov.uk

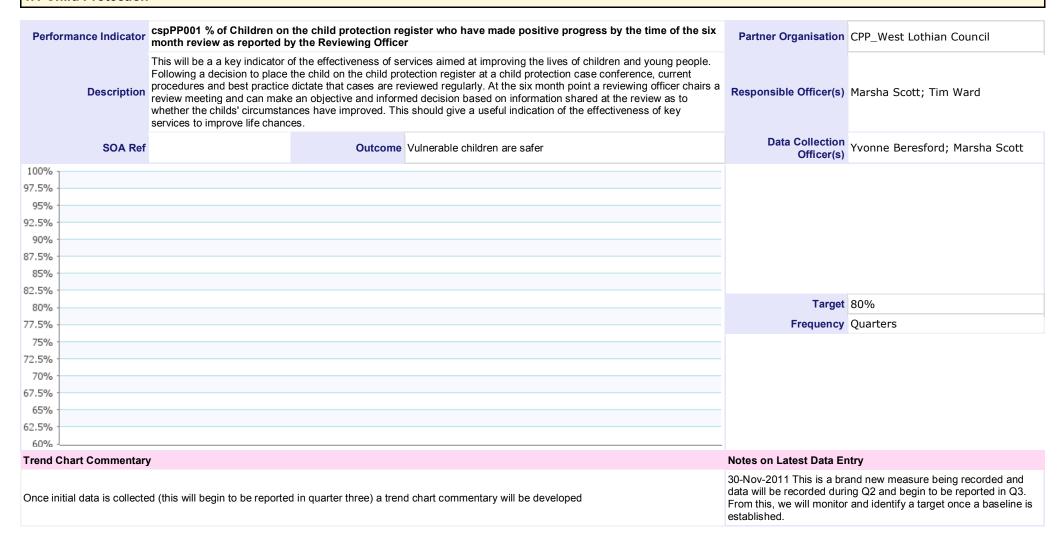
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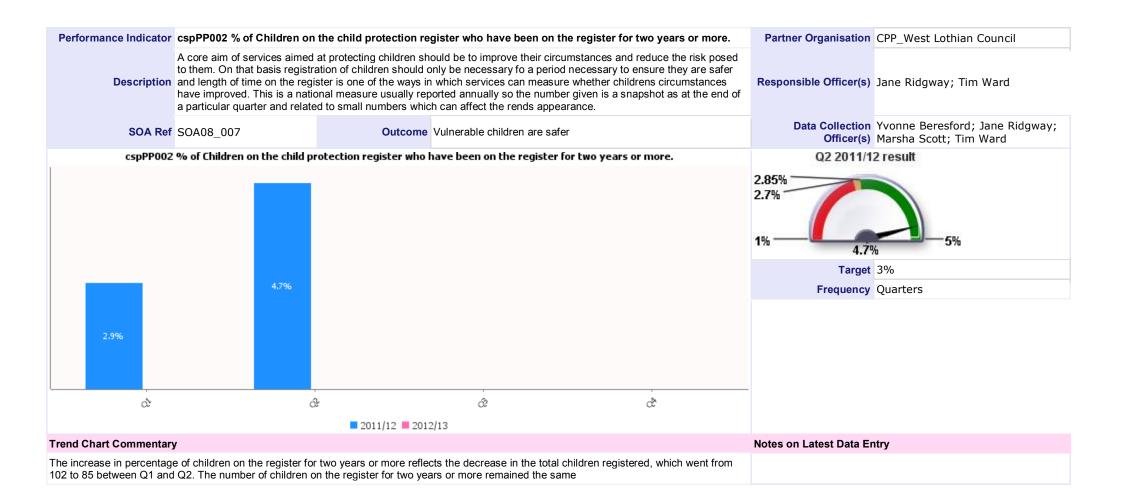
Agenda Item No 5

Community Safety - Quarterly Performance report

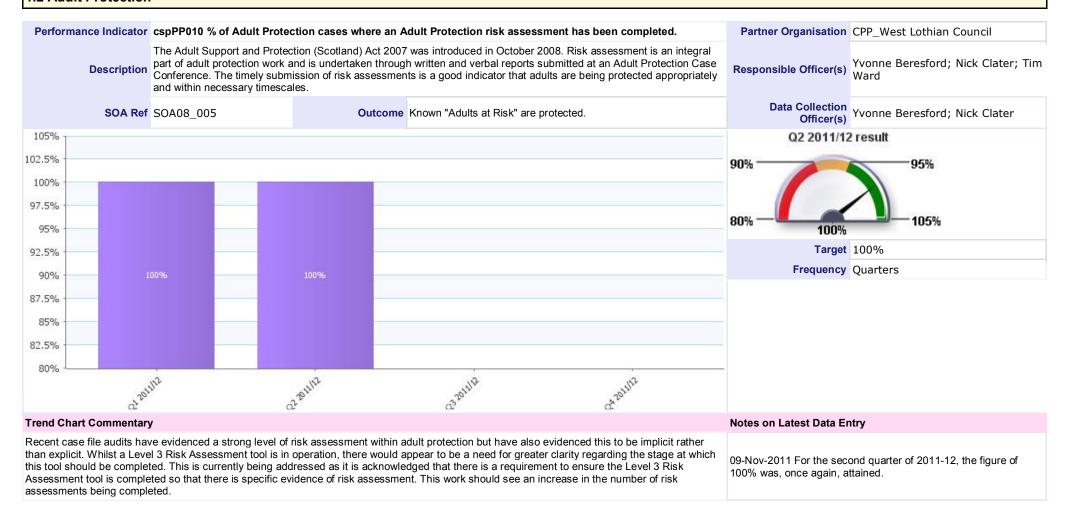
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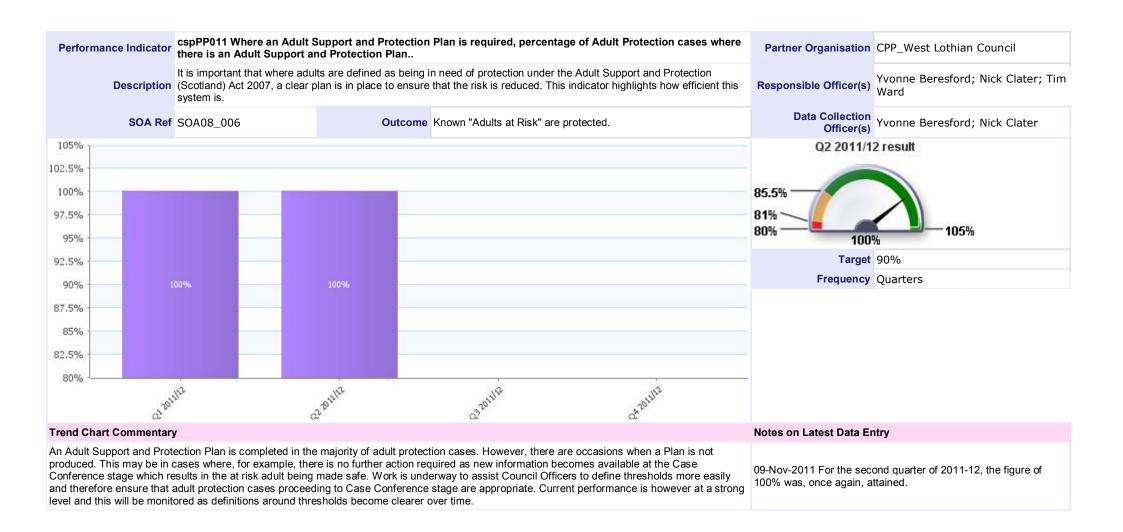
1.1 Child Protection





1.2 Adult Protection



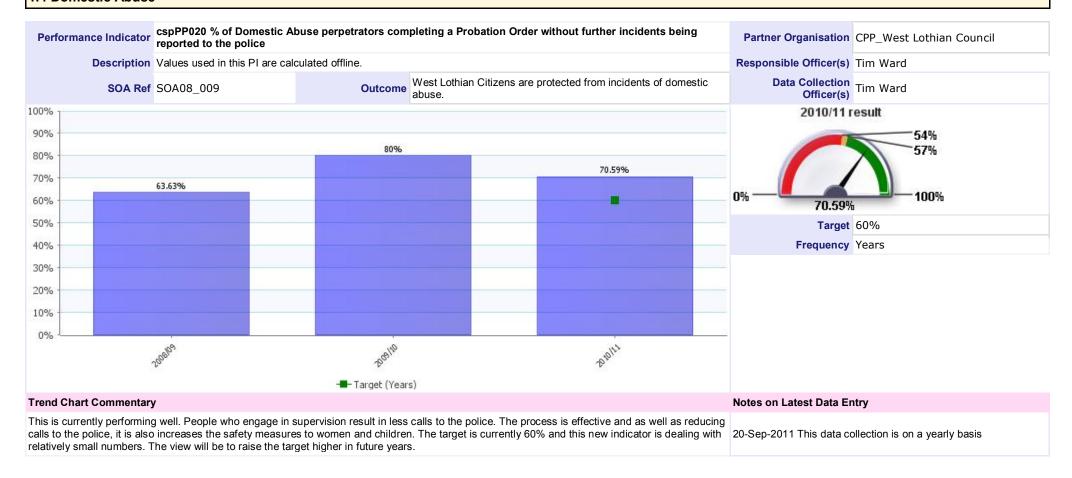


1.3 MAPPA





1.4 Domestic Abuse

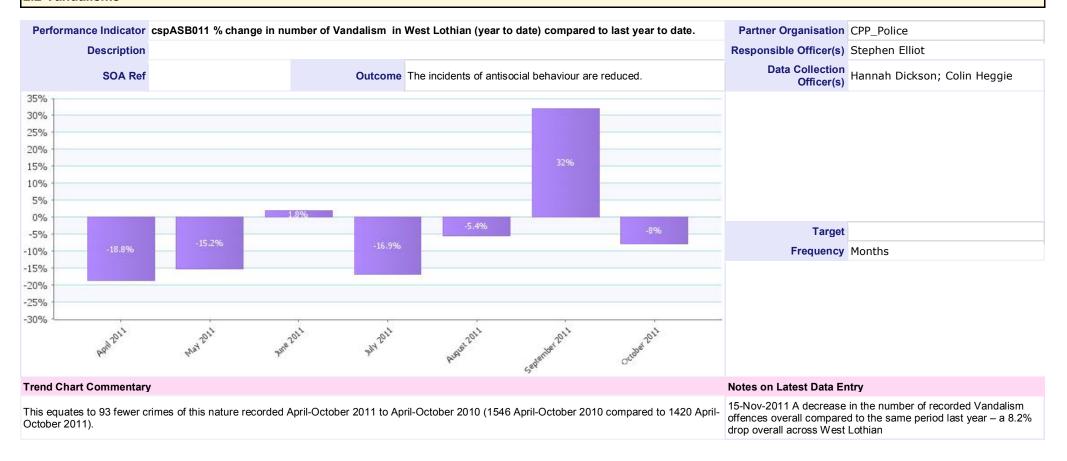




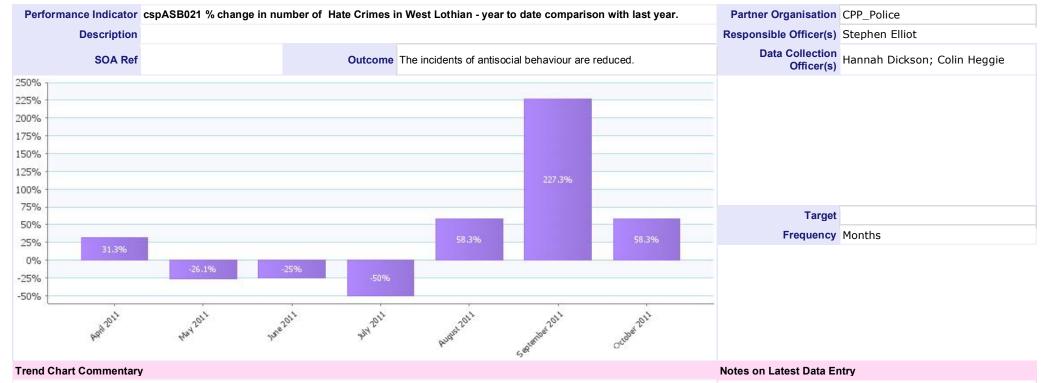
2.1 Youth Calls



2.2 Vandalisms



2.3 Hate Crimes

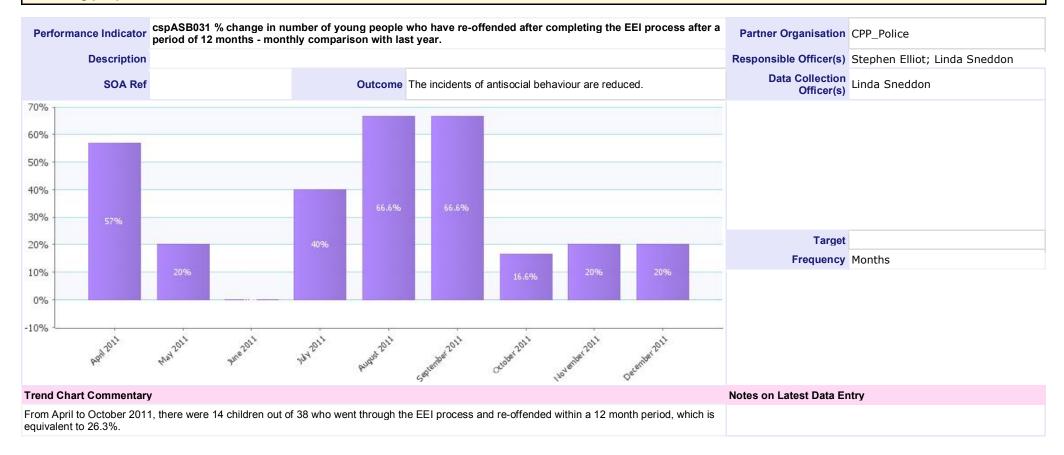


Following the decrease of around ¼ in Hate Crime in the first year of the CSU, there is now an overall increase in the number of reported offences 22%, equating to 24 more offences April-October 2011 than April-October 2010 (107 offences in 2010 and 131 offences in 2011). This increase has been seen in the last three months.

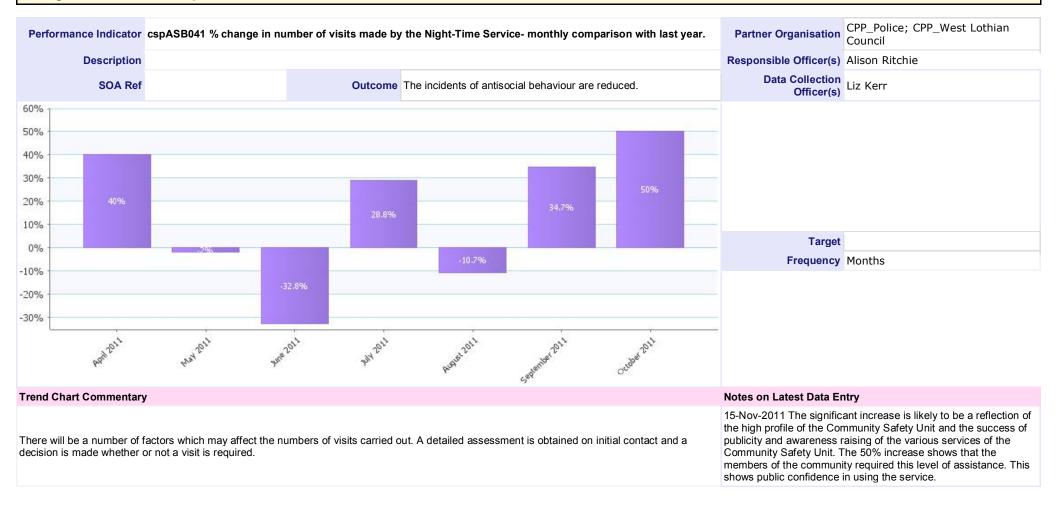
The analysts are currently undertaking a piece of work to ascertain the reason for this increase in reported Hate crime – due to the amount of proactive work done by the partnership this increase may be due to increased reporting levels, and increased confidence in the Partnership to address these issues. A number of historical Hate crimes have also been reported following intervention in schools for example (proactive work by the community teams), which may also account for some of the increase.

10-Nov-2011 Please note that large % increases in Hate crime on a month-by-month basis are predominantly due to the low numbers involved - for example, in September a 227% increase is evident, however this only equates to 25 more offences in September 2011 compared to September 2010. % changes using relatively small numbers can be misleading and this should be borne in mind when interpreting this graph.

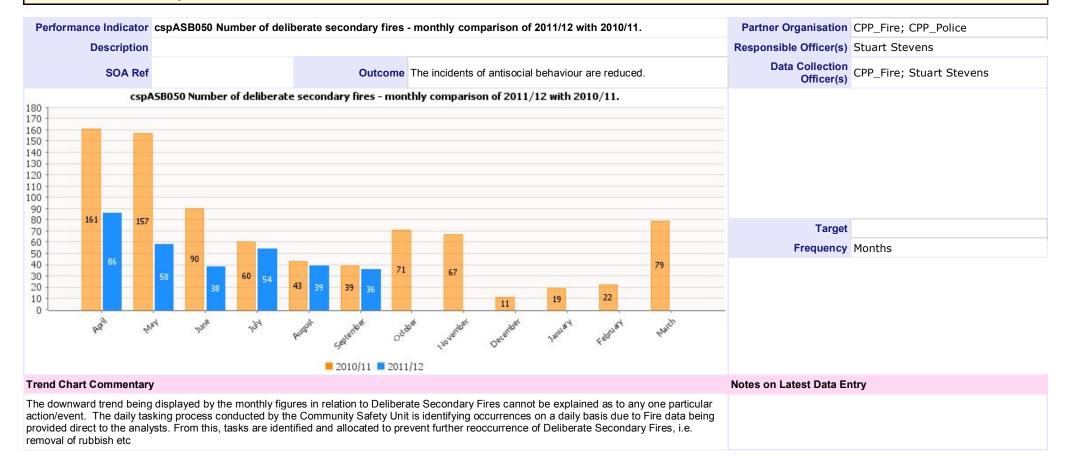
2.4 Young people who have re-offended



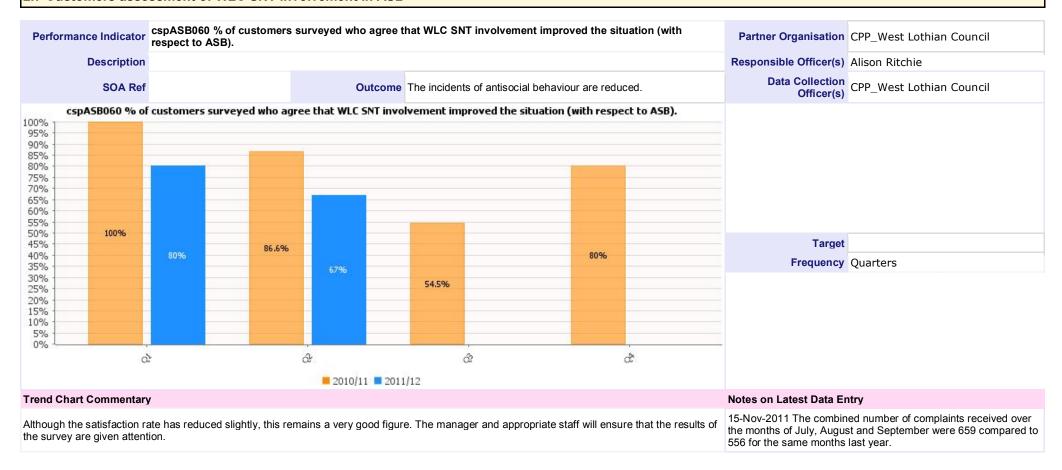
2.5 Night Noise team - Complaints



2.6 Deliberate Secondary Fires

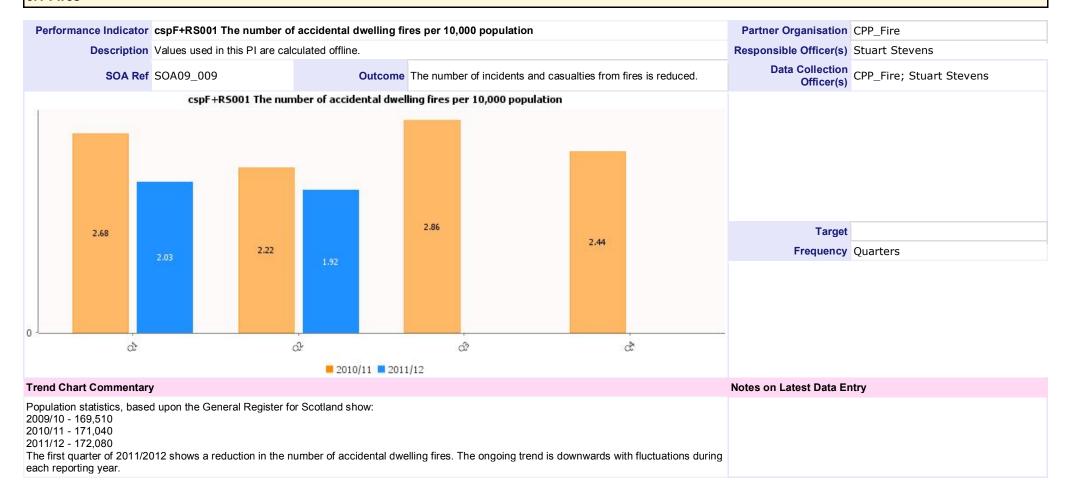


2.7 Customers assessment of WLC SNT involvement in ASB

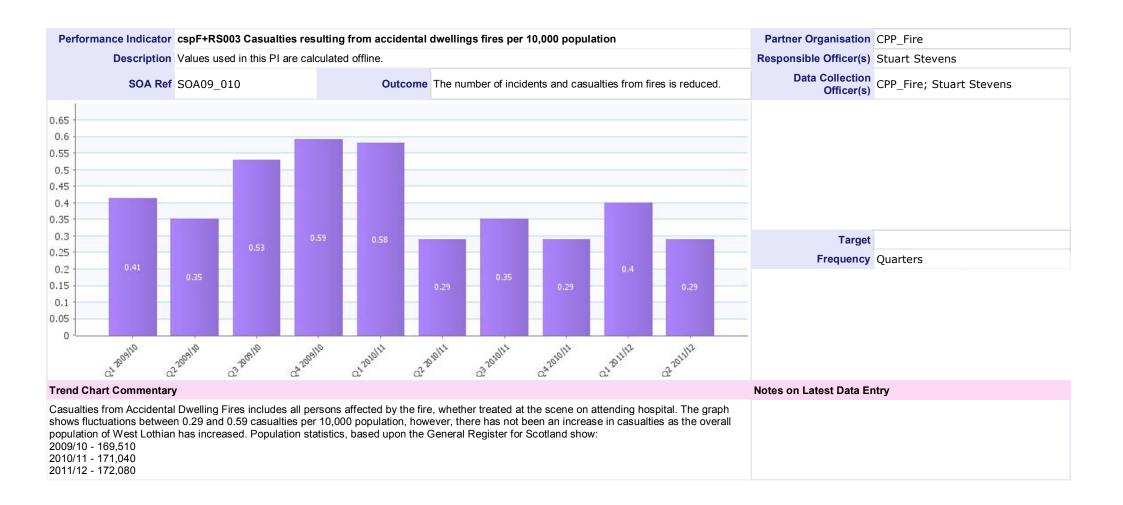


3. FIRE AND ROAD SAFETY

3.1 Fires

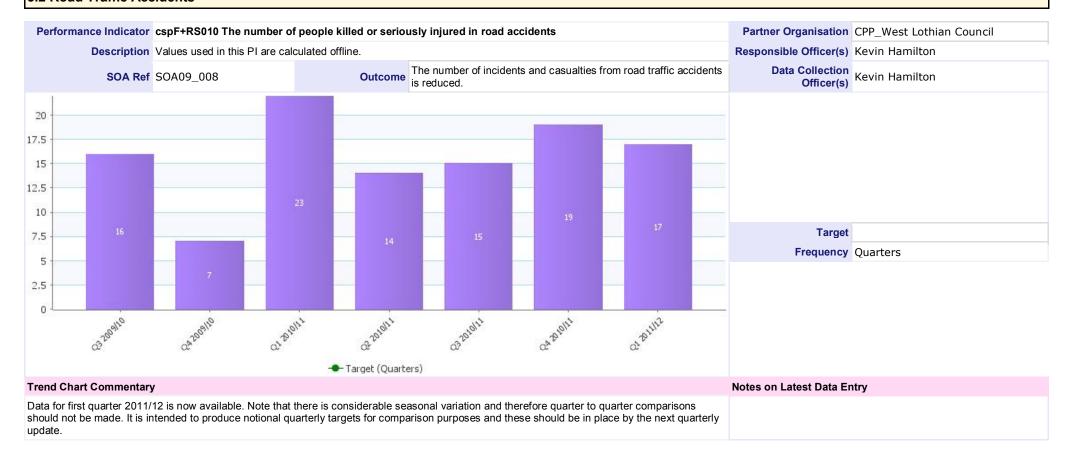


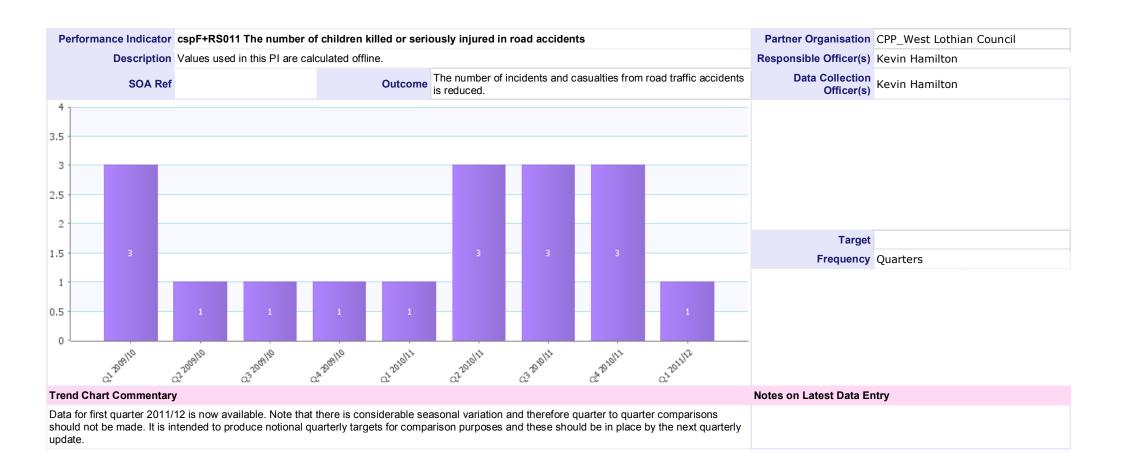


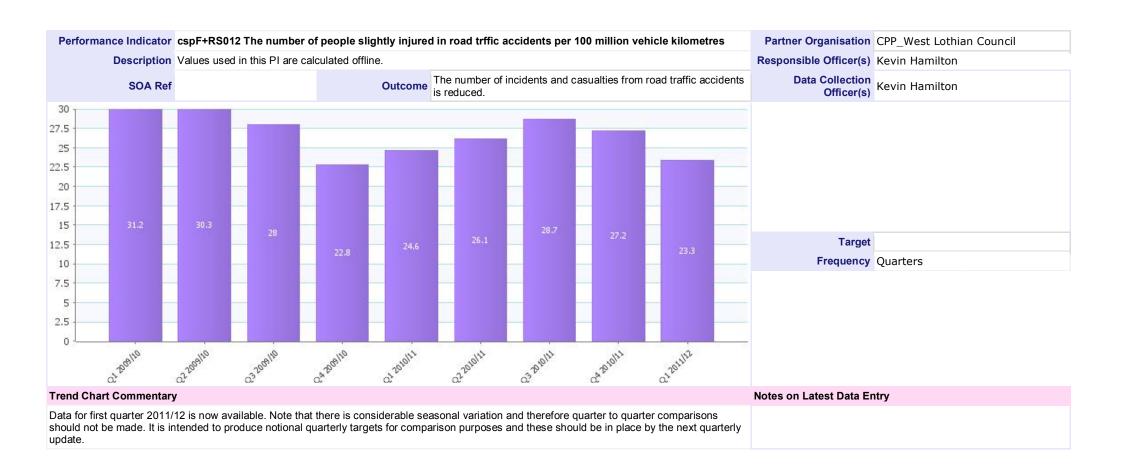


3. FIRE AND ROAD SAFETY

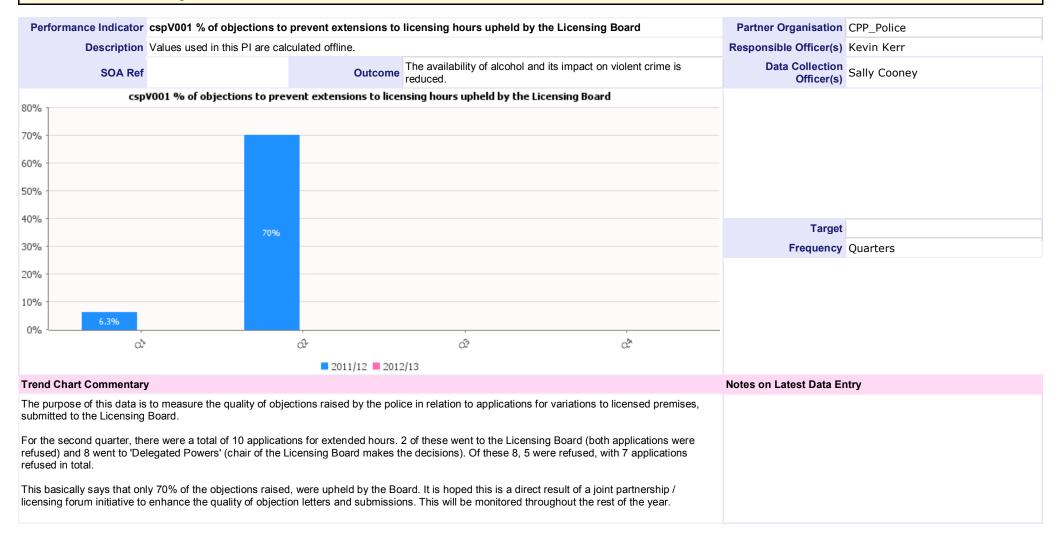
3.2 Road Traffic Accidents

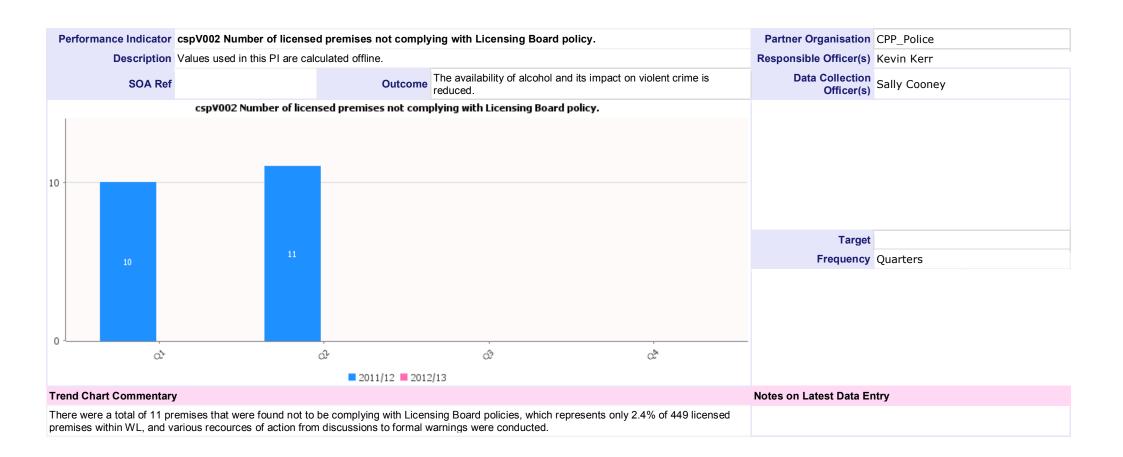


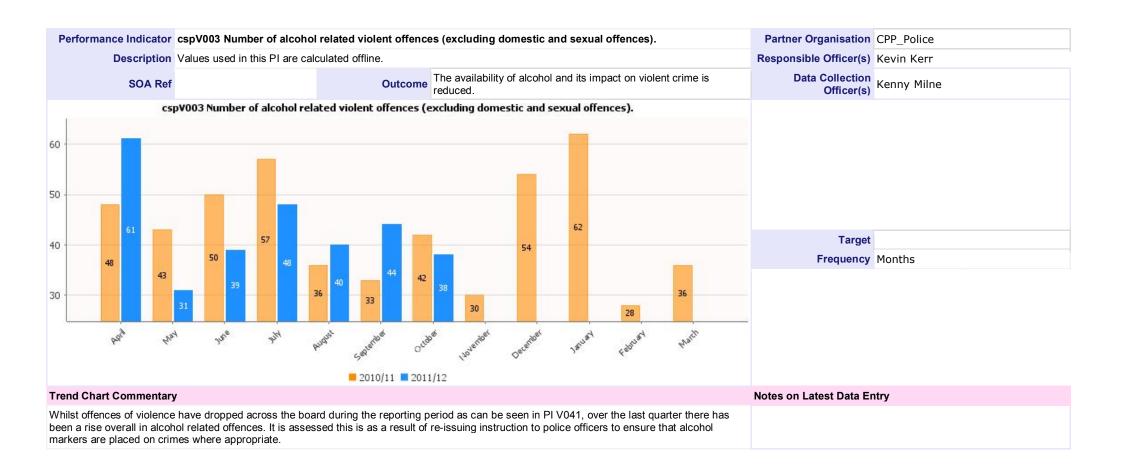




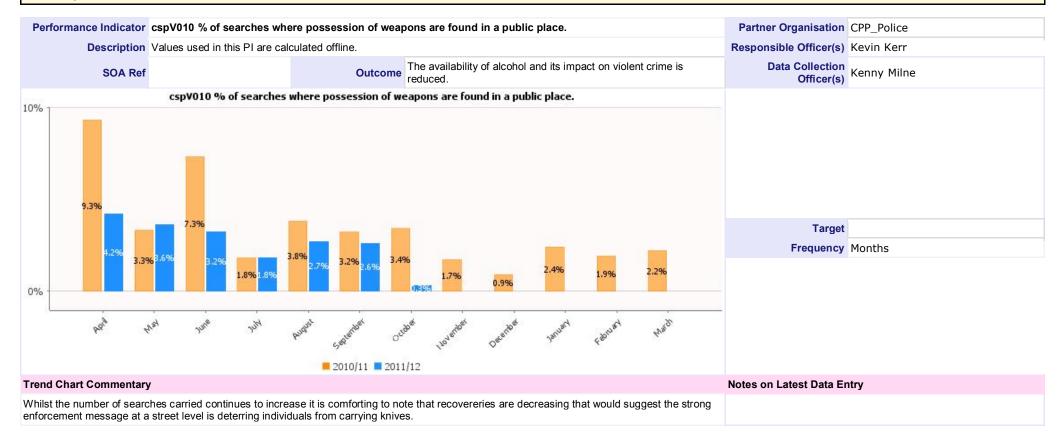
4.1 Alcohol and Licensing



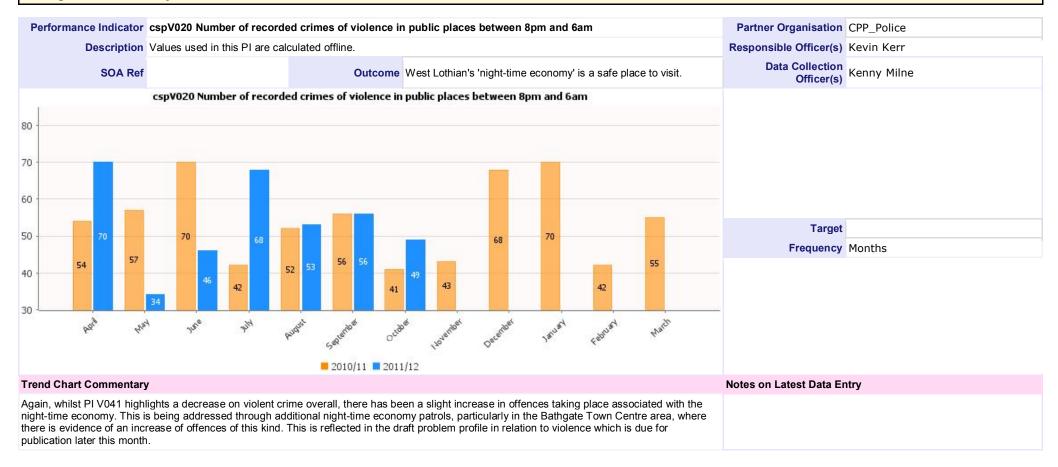




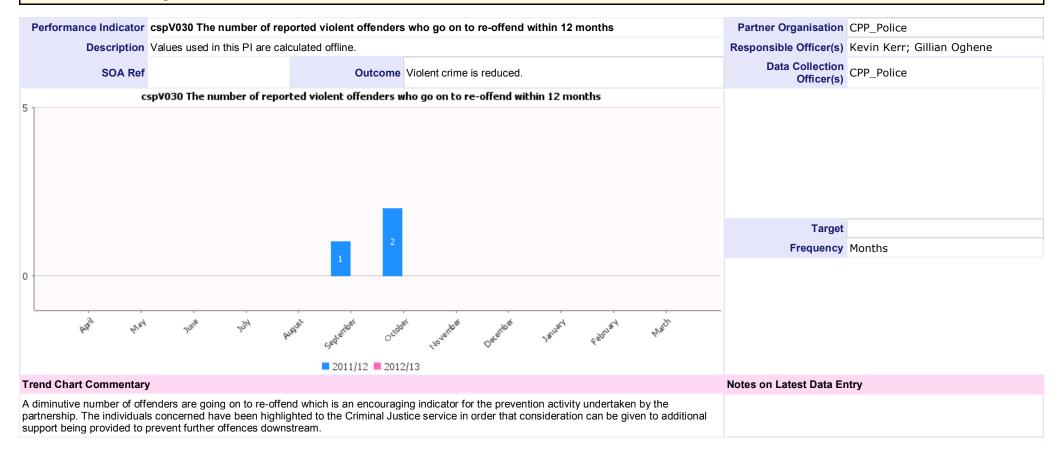
4.2 Weapons



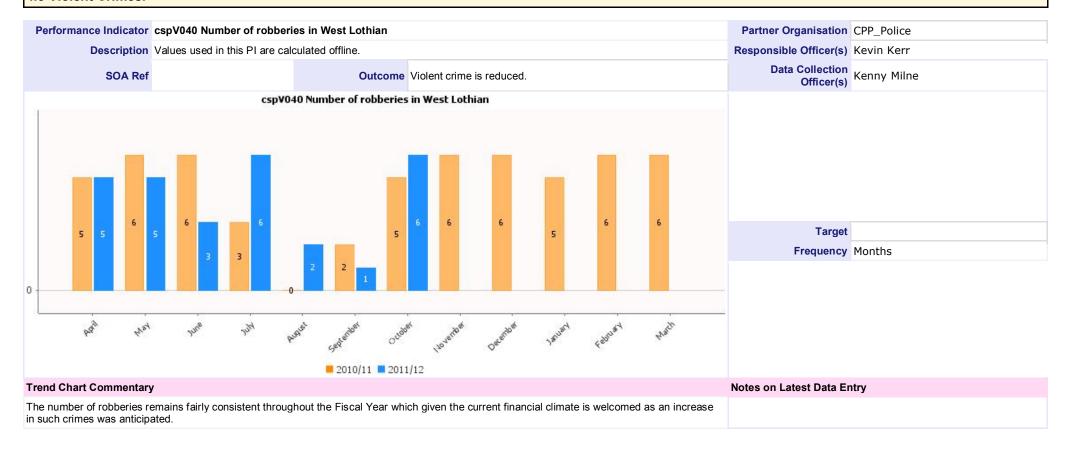
4.3 Night-time Economy

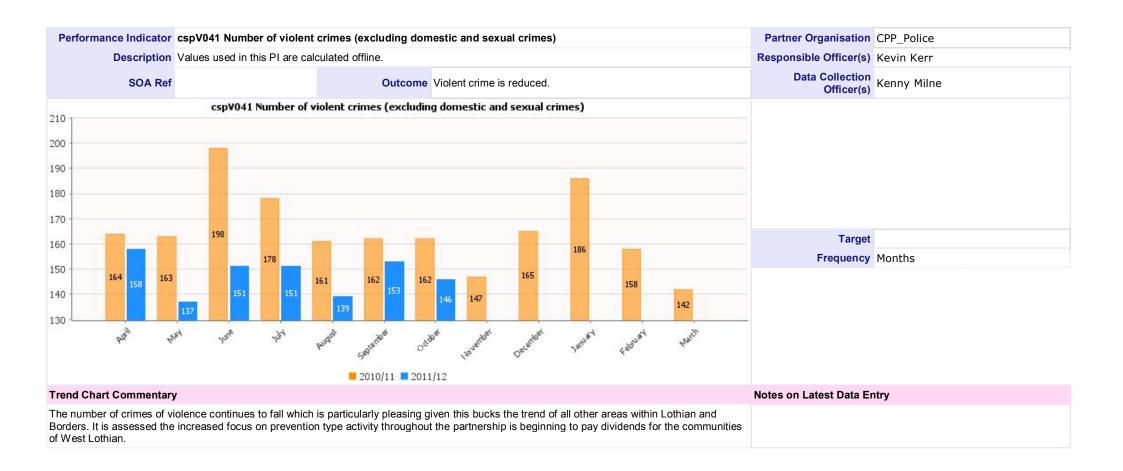


4.4 reduce re-offending.



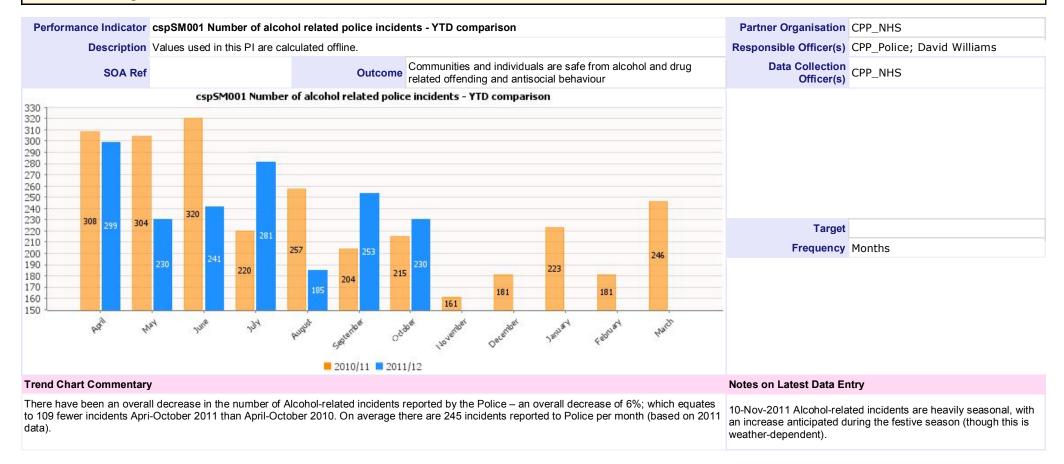
4.5 Violent Crimes.

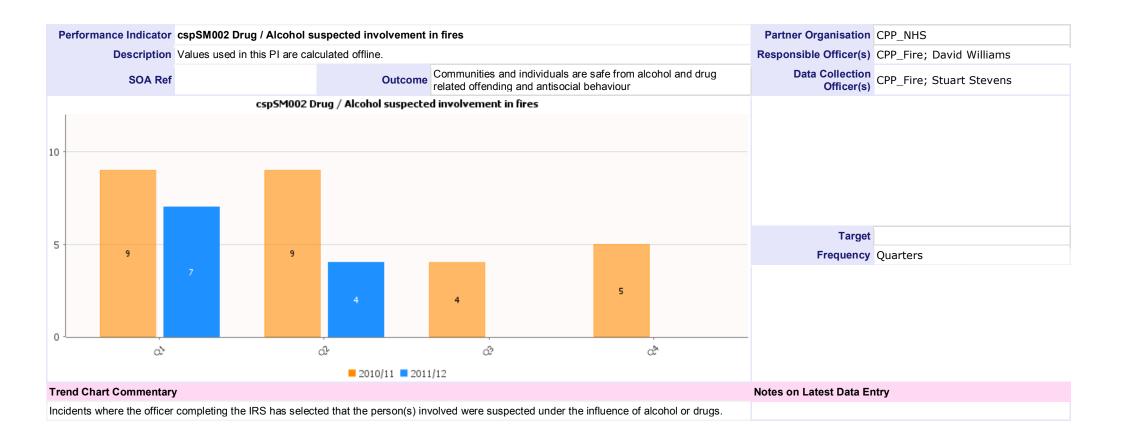




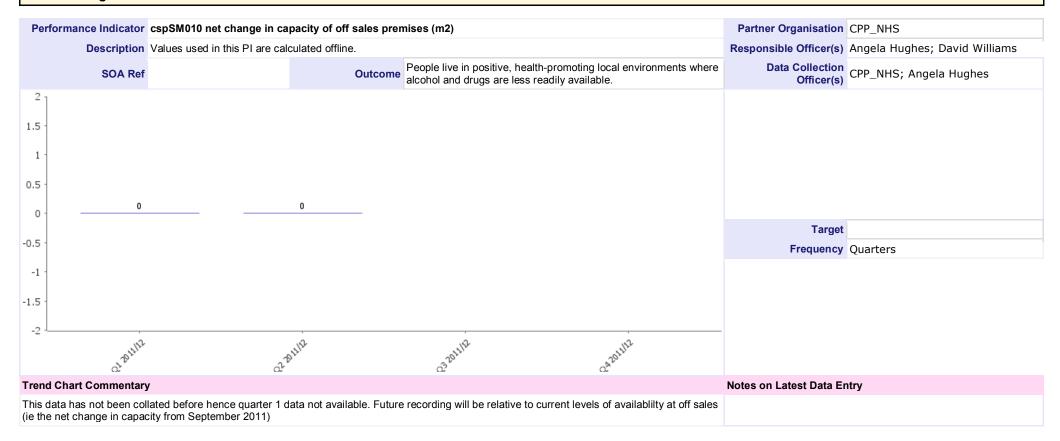
5. SUBSTANCE MISUSE

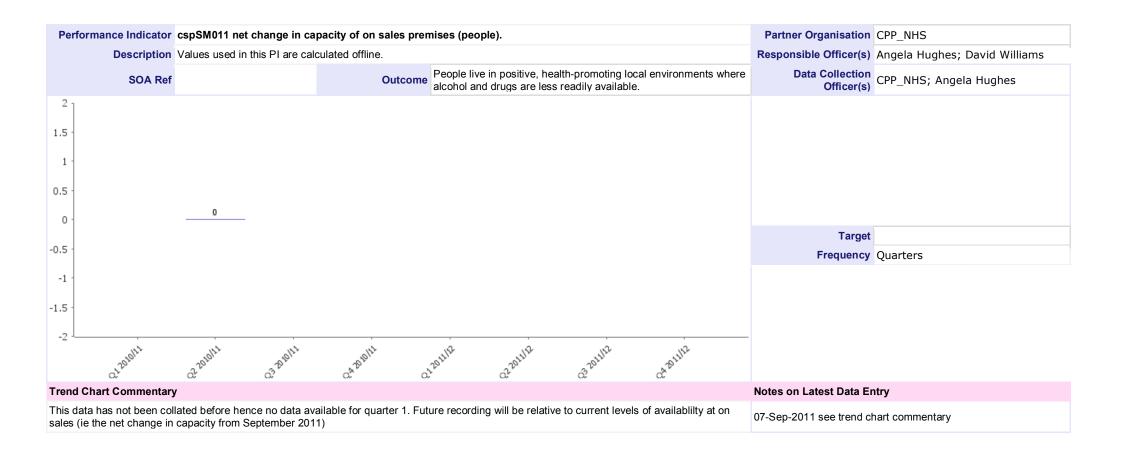
5.1 Alcohol / Drug incidents



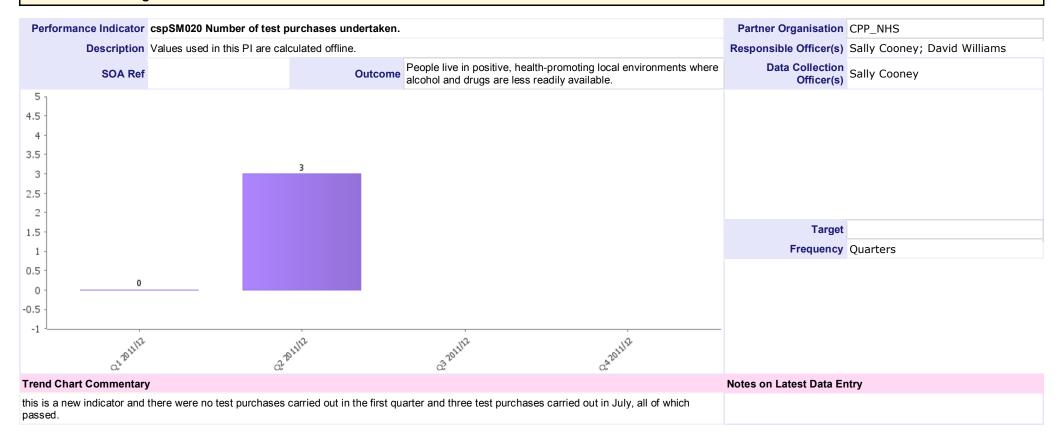


5. SUBSTANCE MISUSE 5.2 Licensing Standards



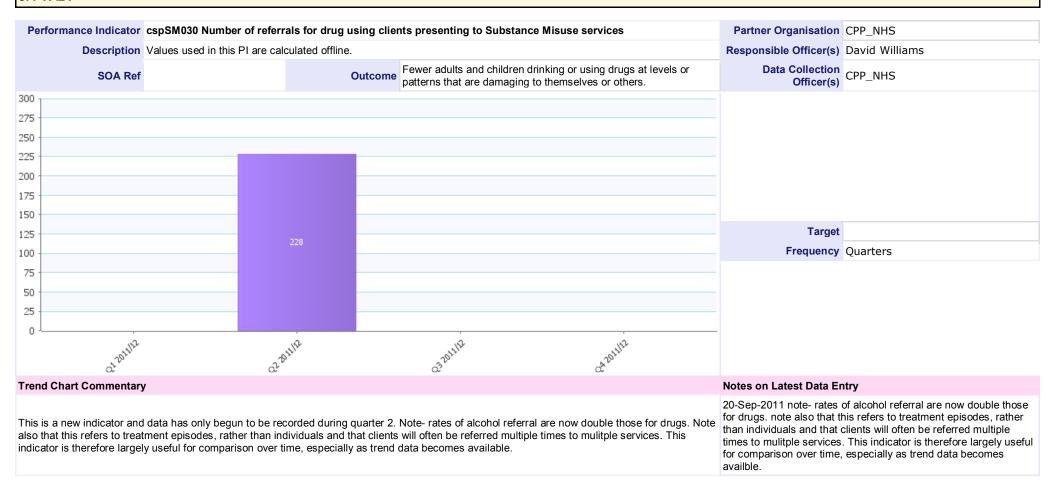


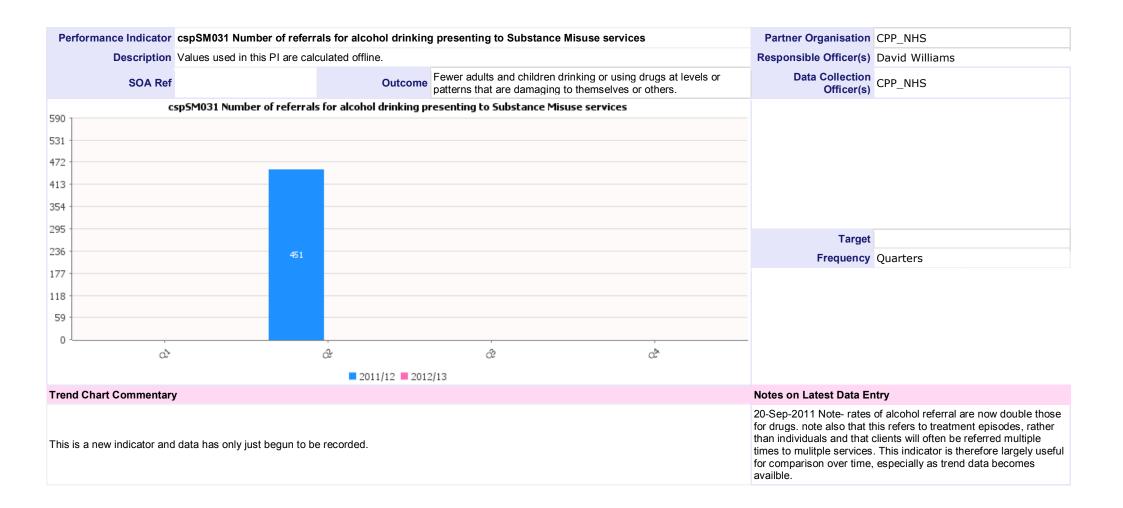
5. SUBSTANCE MISUSE 5.3 Police Licensing





5. SUBSTANCE MISUSE 5.4 TADP









Report To: West Lothian Community Safety Board

From:

West Lothian Community Safety Strategic Steering Group

Meeting Date: 13th December 2011

Subject: Community Safety Outcomes

1. Purpose of Report – Background Summary

This report is to present to the Community Safety Board the new Community Safety Partnership Outcomes (attached) for consideration of adopting these in order that future Partnership work is aligned under these outcomes.

2. Terms of Report

This report is to outline that these new joint Partnership Outcomes represent a shift away from a list of community safety 'issues' and a move to an outcome-based approach, showing the clear thread from the Community Safety Partnership to the National objective through the Single Outcome Agreement in West Lothian.

The work carried out within the partnership regarding outcome performance indicators links clearly to the proposed outcomes, and the analysts feel this is more of a shift in phrasing and terminology than a change for the delivery of community safety in West Lothian. It would also aid the integration of other strategies/action plans across the Partnership using a similar terminology.

3. Resource Implications

There are no resource implications identified. Any additional work around developing Community Safety actions plans will now take place in the New Year following the 2012-15 Community Safety Strategy.

4. Equality Issues

None.

5. Conclusions

If approved, a shift to Community Safety outcomes demonstrates the Community Safety Partnership's (CSP's) commitment to the SOA and would mean West Lothian is one of the few CSPs operating in this manner. It would also aid the integration of other strategies/action plans across the Partnership.

6. Consultation

This has been consulted within the Community Safety Partnership at both operational and strategic levels.

7. Recommendation

The Community Safety Board approve the new Community Safety Outcomes.

Appendices - one

Reported By: Hannah Dickson, CSP Analyst

Contact details: 01506 445610 / hannah.dickson@lbp.pnn.police.uk

Date: 22/11/2011

CSP OUTCOMES

The community and social harm caused by drug and alcohol misuse is reduced

Reoffending is reduced

Antisocial Behaviour within our communities is reduced

CSP Outcomes

Information gathering and sharing with the Partnership and the wider community is improved

Incidents of harm to vulnerable groups are reduced

Violence within our communities is reduced

Casualty rates from fires and road traffic collisions are reduced

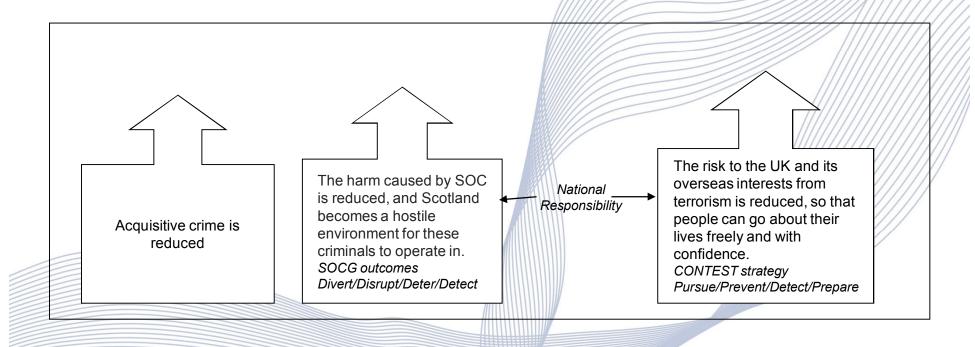
WESTLOTHIAN COMMUNITY SAFETYUNIT







POLICE-LED OUTCOMES



WESTLOTHIAN COMMUNITY SAFETYUNIT







Agenda Item No 7





Report To: West Lothian Community Safety Board From:

West Lothian Community Safety Strategic Steering Group

Meeting Date: 13th December 2011

Subject: Hate Crime Training Update - HMP Addiewell

1. Purpose of Report - Background Summary

To raise awareness of developed practices across Community Safety partners in relation to education on Hate Crime.

2. Terms of Report

In 2010, Lothian and Borders Police created a Hate Crime Awareness training package for delivery to high school pupils. This has been delivered to good effect and has encouraged reporting of such incidents.

Following discussion between HMP Addiewell and the Community Safety Unit, this package was delivered to all staff within the prison as part of their Equality and Diversity Training days. This was achieved in partnership with the prisons Equality Officer and the Community Beat Officer for Addiewell.

The program has raised alertness to such incidents within the prison and has been responded to by staff and prisoners positively. Prisoners also receive education on this subject utilising 'Show Racism the Red Card', a government funded initiative used across the UK.

The success of the training has been recognised as good practice and is being considered by other Sodexo Justice Services facilities across the UK.

3. Resource Implications

Resource implications are minimal. One police or prison officer can deliver (1 $\frac{1}{2}$ hours) the package although it is recommended that it be covered in partnership.

4. Equality Issues

The package positively challenges diversity issues in relation to Hate Crime and is intended to influence behaviours both inside and outside the establishment. It has been Equality Impact Assessed.

5. Conclusions

The training package ensures that staff within the HMP Addiewell are conversant with background and definitions. They are given the confidence to challenge inappropriate behaviour.

The package also helps West Lothian to strive towards National Outcome 13 'We have a strong, fair and inclusive society'

6. Consultation

Work is ongoing to further develop this area of work within the prison both within Addiewell and nationally. It is hoped that those convicted of Hate Crime in West Lothian and given custodial sentences, will be imprisoned locally. This will assist with Criminal Justice Services and allow local Prevention, Intervention and Diversionary work to be followed through on release.

7. Recommendation

The Community Safety Board agrees that training continues and working together develops further work in this area.

Reported By: Inspector Gordon Latto, Community Safety Manager **Contact details:** 01506-445674 gordon.latto@lbp.pnn.police.uk

Date: 22 November 2011

Agenda Item No 8





Report To: West Lothian Community Safety Board From:

West Lothian Community Safety Strategic Steering Group

Meeting Date: 13 December 2011

Subject: Operation Crassus – Theft of Metals/Bogus Workman

1. Purpose of Report – Background Summary

The purpose of this report is to highlight the issues affecting West Lothian in relation to the Theft of Metals and Bogus Workman type crimes and police-led actions to tackle these problems.

Operation Crassus was a police led initiative targeting those travelling criminals involved in these types of criminality. The initiative was intelligence led and included elements of multi agency working with various partners.

2. Terms of Report

Operation Crassus was a joint Divisional / Road Policing Branch initiative covering the period from 0700 hrs on Monday 14th November 2011 to 0700 hours Monday 21st November 2011 tackling the Theft of Metals, Bogus Workman type crimes and other criminality.

Theft of Metal negatively impacts on individuals, businesses, communities, private and public sector organisations and the services they deliver. The incidence of theft of metal is increasing across the UK and is adversely affecting economic and community well being due to disruption to daily activity and the cost of repairing and replacing stolen items. Police in West Lothian have noticed an increase in incidents and recorded crime relating to theft of metal during recent months. This is not only an issue in Lothian and Borders but across the rest of the UK and Europe. In 2009 the Home Office estimated that in the previous 2 years metal theft had cost the UK £360m. Current estimates indicate the annual cost may now be circa £770m.

Those involved in these crimes are generally travelling criminals who are obliged, by the very nature of the crimes, to use vehicles and the road network. The intention of the operation was to target those involved on the road network with high visibility patrols and road checks at strategic and identified points, thereby detecting, deterring and disrupting offenders. Wednesday 16th November was designated as a multiagency day with officers working alongside representatives from the following partner agencies:

- Vehicle and Operator Services Agency (VOSA)
- Scottish Environment Protection Agency (SEPA)
- Her Majesty's Revenue and Customs (HMRC)
- British Transport Police (BTP)

The following results were recorded during the operation:

- 27 static road checks carried out and 25 hot-spot patrols conducted
- 78 offences detected including 1 male operating without a scrap metal dealer licence
- 34 intelligence items generated
- 4 persons arrested including 2 for theft of British Telecom cables
- 3 vehicles seized under S.165 Road Traffic Act 1988

3. Resource Implications

Through joint working between Divisional and Road Policing officers and some overtime it has been possible to dedicate resources on a 24/7 basis.

4. Equality Issues

None.

5. Conclusions

Having identified the issues involved Operation Crassus represents a positive response to tackling these problems. Further consideration will be given to similar initiatives on a regular basis.

6. Consultation

Numerous partner agencies have been consulted in relation to the response to these issues.

7. Recommendation

The Community Safety Board members note the measures taken to reduce theft of metal and Bogus Workman crime through Operation Crassus.

Reported By: Inspector Simon Bradshaw, Road Policing Branch. **Contact details:** 01506 445639 simon.bradshaw@lbp.pnn.police.uk

Date: 17 Nov 2011

Agenda Item No 9





Report To: West Lothian Community Safety Board From:

West Lothian Community Safety Strategic Steering Group

Meeting Date: 13th December 2011

Subject: Police Festive Initiative 30th November 2011 – 2nd January 2012

1. Purpose of Report - Background Summary

To advise the Community Safety Board of Partnership activity over the Festive Period.

In the weeks leading up to Christmas and the New Year there is traditionally an increase in certain crime types. To counteract the threat posed to the community a range of preventative activities will be undertaken. These activities will be centred on the nighttime and economic areas around West Lothian over the period 30^{th} November to 2^{nd} January 2012.

2. Terms of Report

The initiative will focus activity on the following issues, where problems intensify during the festive period and feature as priorities for Community Safety.

- Domestic Violence
- Night-time Economy
- Antisocial Behaviour
- Crimes of Violence
- Road Safety
- Drugs
- Licensing Issues
- Acquisitive Crime
- Vulnerable premises

Each day of the operation will have a specific FOCUS for officers involved, identified through an 'Advent Calendar' of activity though many will cut across a number of different areas. These include:

- Focus on denying criminals use of the roads and enforcing warrants
- Focus on plain-clothes patrols
- Focus on underage drinking
- Focus on night-time economy
- Focus on Antisocial Behaviour
- Focus on Domestic Abuse
- Focus on Road Safety
- Focus on Vulnerable Premises

3. Resource Implications

The initiative will have a significant impact on police resources for the month of December. Additional specialist resources have been requested and approved from Police Headquarters. Office based police staff within West Lothian will be deployed as part of the initiative. While the partnership is involved resource numbers will have less of an impact.

4. Equality Issues

An equality Impact assessment has been completed and no issues were identified.

5. Conclusions

The above police tasking has been implemented over a number of years and has been effective in limiting the increase in offences over the festive period.

6. Consultation

Partners have been consulted and a number of joint activities are planned.

7. Recommendation

The Community Safety Board note the activities taking place over the Festive period.

Reported By: Sgt Steven Tidy Contact details: 0131-311-3131

Date: 30/11/11

Agenda Item No 10





Report To: West Lothian Community Safety Board From:

West Lothian Community Safety Strategic Steering Group

Meeting Date: 13th December 2011

Subject: Lothian and Borders Community Justice Authority
Updated Strategic Briefing

1. Purpose of Report – Background Summary

This report is to provide West Lothian Community Safety Board with a strategic update on both the wider national policy which impacts community justice and the local strategic initiatives being developed within Lothian & Borders.

2. Terms of Report

The CJA Chief Officer submits a strategic briefing report each quarter to the CJA Board to provide Elected Members and Partners with an update on the wider policy developments and their implications. The three key areas reported at the November CJA Board meeting covered the Audit Scotland Reports - Review of Scotland's Justice System, Review of Scotland's Public Finances and the Spending Review (report attached).

There are several key strategic developments being undertaken in Lothian & Borders which I feel will be of interest to the Board:

Performance Management of Justice

A key driver emerging from the Audit Scotland review of the Justice System and the Enquiry by the Public Audit Committee is the development of a fit for purpose national performance framework for justice, and reducing re- offending more specifically. Lothian and Borders CJA and Tayside CJA have agreed to lead on that learning nationally in conjunction with Audit Scotland and Scottish Government. We welcome the ongoing input around how this framework can better connect to existing CPP performance management.

Partnership Support for Reducing Reoffending / CJA Effectiveness and Prioritising Offender Groups

The Board will be aware that the CJA has rolled out a Partnership Support Programme for Community Planning Partnerships around reducing re-offending. The key focus has varied from area to area - families at risk (East Lothian, Midlothian), persistent offenders (West Lothian, Edinburgh) and reducing re-offending through partnership working (Scottish Borders).

We have also deployed support for MAPPA arrangements and have rigorously tested whether the CJA adds value and is effective (see attached survey) and we welcome West Lothian's constructive and challenging response.

Persistent Offenders

I am sure that the Board are aware that there are 3 key drivers for a more coordinated approach to persistent offenders:

- the Spending Review provides a clear expectation of bearing down on high volume offenders across the justice system - the Reducing Reoffending Change Fund (likely to emerge in late 2012) will support sustainable system change around this offender group (provided we can support the development of the system change that is needed);
- our partners tell us that the CJA should provide strategic support and direction around this offender group as the CJA's first partnership priority followed by intergenerational offending, Women Offenders and then high risk / MAPPA; (survey analysis report attached) and
- the existing approaches to persistent offenders across Lothian and Borders need bespoke support - which we are providing - with a view to roll out of learning across wider CJA area in 2012. We have asked the Government to provide resources to support roll out through peer support type arrangements.

International learning....

We recently held a workshop on 'Persistent offenders in British Columbia' which was rigorously evaluated (briefing to be circulated in December) - it found that the reoffending of the *highest volume* offenders (180+ across 6 different sites) could be reduced by 40 percent through cross organisational information sharing, through a face to face monitoring and coordination meeting every week with prosecutors (COPFS), corrections (Prisons and Social Work in Scottish terms), Police and local government in each place.

Interestingly enough this also reduced negative interactions with the police from, on average, 13 times per year per offender to 7 times per year per offender. The BC scheme did not include coordinated health interventions - consequently, the evidence suggest that if we were to secure health engagement (and treatment) within the persistent offenders approaches then the reduction on the re-offending rate could be much higher. The scheme also saved the taxpayer approx Canadian \$600k per year net - with reduced prison and policing costs offset against increases in welfare and health costs.

Women Offenders

We are working hard with our partners to ensure that all women in Edinburgh Prison will have fit for purpose risk and needs assessments carried out pre release and to reduce the likelihood of their offending upon release. We are holding a joint meeting with Social Work and Health in February with other CJA areas (Northern, Fife and Forth Valley, Tayside) and welcome West Lothian playing a key role in that.

3. Resource Implications

There are no resource implications. The developments and achievements are being achieved through partnership working and seedcorn funding from the CJA Growth Fund and Administration Fund.

4. Equality Issues

None

5. Conclusions

The CJA would welcome any feedback on the strategic development work and would be pleased to provide any further information which may be requested.

6. Consultation

Consultations on all aspects of the local strategic developments are achieved through Project Boards consisting of the range of CJA partners, CJA Board meetings and specific project meetings and email communications. Strategic Developments and national policy are update on the CJA Policy & Research register on a regular basis.

7. Recommendation

Recommend the Board note strategic update on both the wider national policy which impacts community justice and the local strategic initiatives being developed within Lothian & Borders.

Appendices

- 1. Board Report on Updated National Policy Strategy
- 2. Survey Analysis

Reported By: Rob Strachan

Contact details: Chief Officer, Lothian & Borders CJA

Date: 5th December 2011

Item No 10

17 November 2011

Updated Strategic Briefing on the Spending Review and Audit Scotland Review of the Justice System and Scotland's Public Finances.

1. Purpose of Report

This purpose of this report is to provide CJA Board Members with an updated strategic briefing which reflects the Spending Review, the Audit Scotland Review of the Criminal Justice System and the Audit Scotland Review of Scotland's Public Finances. While this report is for information only, the report recommends that the challenging messages emerging through these key policy landmarks are considered by partners, individually and collectively, with a view to a partnership response being developed by the CJA.

2. Background

The Spending Review, the Audit Scotland Review of the Criminal Justice System and the Audit Scotland Review of Scotland's Public Finances has far reaching implications for the CJA as a partnership. The updated strategic briefing, attached as Annex A to this report, provides Elected Members and Partners with a summary of each report as well as an outline of implications for the CJA.

3. Update

Audit Scotland's Review of Scotland's Public Finances

This report communicates a number of key messages which need to be considered as part of the ongoing development of the CJA's financial management, performance management and risk management arrangements. In particular, the report asserts the following:

- The need for priority based approach to budget setting to help determine where expenditure should be reduced and allow money to be allocated where the greatest contribution is being made to outcomes:
- That strong leadership and governance is vital to deliver savings required and that ability to drive necessary change will involve increasing flexibility, innovation, breaking down traditional barriers;
- The need to focus on the long term to ensure priorities are clear and well communicated, decision making is open and transparent, constructive challenge is encouraged and high standards of conduct and performance are expected; and
- That a key requirement is the provision of timely, relevant and understandable information on the costs of services and what outcomes are delivered.

The Spending Review

While the spending review includes a number of exciting opportunities for the CJA as a partnership, (e.g. the shift towards preventative spend through the Reducing Re-offending Fund and other funding streams, the next iteration of the Reducing Re-offending Programme), it must be made clear to Elected Members that the Spending Review is a challenging and ambitious document in its intent for public service reform and poses a number of challenges across

interconnected policy areas such as economic policy and children and families policy which the CJA needs to consider, as a partnership, at an early stage. At its core, the spending review challenges the CJA and other partnerships, to consider its role in achieving the following:

- 'maximising the value and impact of public spending in Scotland';
- Developing an 'open and rigorous performance culture';
- The decisive shift towards prevention;
- Ensuring integration of services, driven by better partnership collaboration and effective delivery;
- Collaborative approach to workforce development;
- Enhancing the transparency of performance reporting;
- Investing in preventing people going to prison and reducing reoffending of those already in the system;
- Taking advantage of the strategic connections with wider policy areas.

It is also clear that a new, enhanced and re-booted focus is needed on persistent offenders.

Audit Scotland Review of Scotland's Justice System

This report aimed to provide an overview of how much public money is spent on Criminal Justice Services, determine what that money delivers and also determine where there is potential to improve efficiency and effectiveness. The report also aimed to identify where more detailed audit work would be of value and it has since been confirmed that reducing re-offending (part 4 of the report) will be the subject of more detailed review by Audit Scotland.

The report is clear in its expectation that the CJA, as a statutory partnership, will provide a more coordinated approach to local delivery, target services to reduce re-offending and ensure close cooperation between community and prison based services. The report made a number of observations specific to CJAs, including its assertions that:

- There is no overarching requirement for cooperation with the CJA and that there are limited sanctions if any particular body is slow to implement;
- That co-operation relies mainly on commitment from partners and good professional relationships;
- That partnership working needs to demonstrate strong leadership, shared vision, collective agreement on objectives and priorities building mutual trust and a shared understanding of the system.

The report reflected on key challenges within the system itself:

- That there is a need to promote collective ownership of system ('advocates not assassins');
- That there is limited engagement of sheriffs and service users;
- That it is difficult to manage as an integrated process;
- That there are risks to long term sustainability of services due to cost pressures and limited control over demand;
- That the system is demand led and understanding demand is not easy and unpredictable;
- That Criminal Justice Social Work has little flexibility to manage demand – unlike the Police and Procurator Fiscal, who can, for example, through direct measures:
- That there are significant inefficiencies with delays having impact on confidence;

- That there is incompatible IT and information sharing and silo-ed performance management;
- That there is no mechanism to track through the system and limited assessments of quality or costs.

The report reflected on the 'reducing re-offending' challenge:

- That leadership is key recognises accountability and performance management as needed to support this process;
- That Criminal Justice Social Work services are not funded in a way that provides an incentive to reduce re-offending;
- That most spend is on processing and implementing sentences not reducing re-offending;
- That reducing re-offending would bring significant benefits to the system and communities - fewer cases, fewer recipients of legal aid, reduce costs of public services, reduce delays in system.

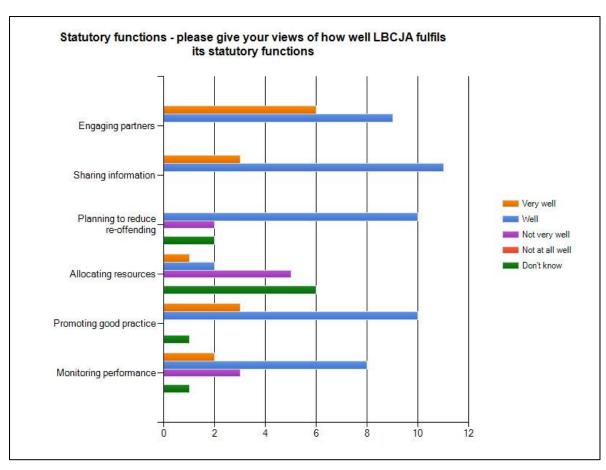
4. Recommendations

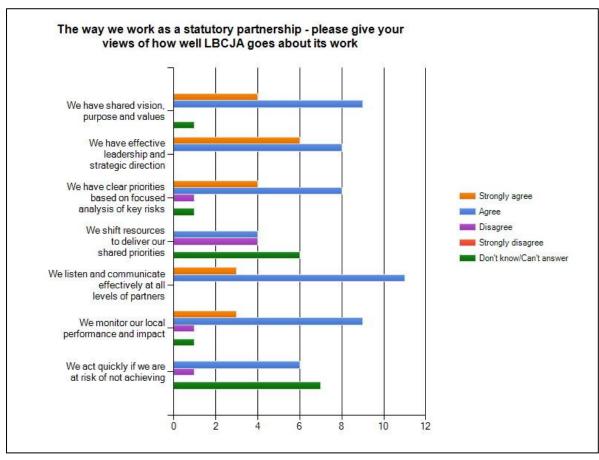
Members are asked to:

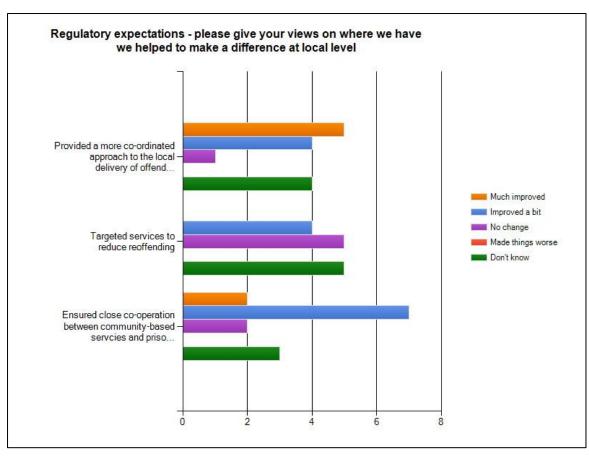
- 4.1 Note the key messages included within the three reports and the updated briefing;
- 4.2 Agree to a strategic consultation taking place with partners around the response to these challenges by the CJA, as a partnership.

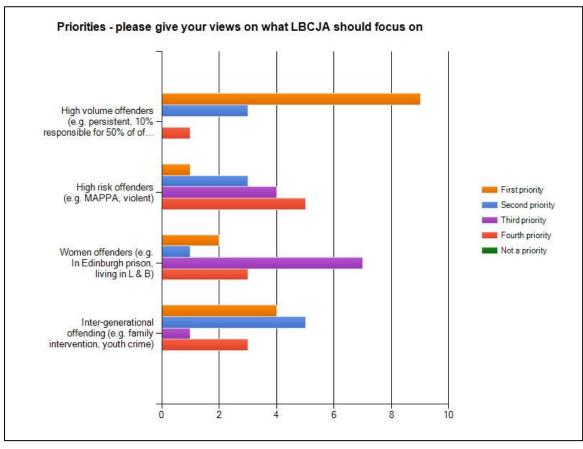
Report prepared by

Rob Strachan Chief Officer













Report To: West Lothian Community Safety Board From:

West Lothian Community Safety Strategic Steering Group

Meeting Date 13th December 2011

Subject: Community Safety Board – proposed meeting dates for 2012

1. Purpose of Report - Background Summary

To inform the Community Safety Board of the proposed meeting dates for 2012.

2. Terms of Report

The proposed dates for the meetings of the Community Safety Board for 2012 are:

Tuesday 27th March 2012 Tuesday 19th June 2012 Tuesday 25th September 2012 Tuesday 11th December 2012

The meetings will take place in the Council Chambers at 9.00am.

3. Resource Implications

None.

4. Equality Issues

None.

5. Conclusions

Meeting dates to be approved as recommended.

6. Consultation

None.

7. Recommendation

It is recommended that the Community Safety Board agree the proposed dates as outlined above.

Reported By: Yvonne Beresford, Policy and Performance Officer **Contact details:** 01506 281067 <u>Yvonne.beresford@westlothian.co.uk</u>

Date: 13.12.2011