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BROXBURN, UPHALL & WINCHBURGH LOCAL AREA COMMITTEE

WEST LOTHIAN LOCAL DEVELOPMENT PLAN ACTION PROGRAMME - FIRST REVIEW (2020) - UPDATE FOR WARD 2: BROXBURN, UPHALL & WINCHBURGH

REPORT BY HEAD OF PLANNING, ECONOMIC DEVELOPMENT AND REGENERATION

A. PURPOSE OF REPORT

The purpose of the report is to inform the Local Area Committee of the West Lothian Local Development Plan (LDP) Action Programme First Review - 2020 as it relates to Ward 2 - Broxburn, Uphall & Winchburgh.

B. RECOMMENDATION

It is recommended that the Local Area Committee notes the contents of the report.

C. SUMMARY OF IMPLICATIONS

I	Council Values	Focusing on our customers' needs; being honest, open and accountable; making best use of our resources; and working in partnership.
II	Policy and Legal (including Strategic Environmental Assessment, Equality Issues, Health or Risk Assessment)	The West Lothian Local Development Plan (LDP) adopted in 2018 forms part of the development plan alongside the Strategic Development Plan (SDP 1) and provides the statutory framework for land use planning in West Lothian.
		Numerous planning policies and proposals in the LDP relate to Ward 2: Broxburn, Uphall & Winchburgh.
		The LDP is a material consideration in the determination of planning applications for development in West Lothian.
		There are no SEA, or Equality, or Health & Risk issues.
III	Implications for Scheme of Delegations to Officers	None.
IV	Impact on performance and performance Indicators	The West Lothian LDP provides the policy and development framework to support improving opportunities in West Lothian and sustainable growth.

V Relevance to Single Outcome 1 - Our children have the best start in **Outcome Agreement** life and are ready to succeed. Outcome 2 - We are better educated and have access to increased and better guality learning and employment opportunities. Outcome 3 - Our economy is diverse and dynamic, and West Lothian is an attractive place for doing business. Outcome 4 - We live in resilient, cohesive and safe communities. Outcome 8 - We make the most efficient and effective use of resources by minimising our impact on the built and natural environment. VI Resources - (Financial, None. Staffing and Property) VII Consideration at PDSP None. VIII Other consultations The LDP Action Programme (First Review) was reported to and approved by the Council

D. TERMS OF REPORT

D1 Background

The West Lothian Local Development Plan (LDP) sets out the spatial land use planning policy and development framework for West Lothian up to 2024 and beyond and is a vital component in ensuring economic growth and business support, meeting confirmed housing land requirements in all tenures and ensuring the protection/ enhancement of built and natural heritage resources, all within an overarching aim of securing environmental sustainability. The LDP is supported by an Action Programme which provides an update on progress with policies and proposals set out in the LDP.

Executive on 15 December 2020.

The LDP Action Programme First Review was reported to the Council Executive on 15 December 2020. In addition to approving the terms of that report, the Council Executive agreed that officers would produce a simple guide / summary for members on what developments were proposed for their ward. This report relates to the Broxburn, Uphall and Winchburgh ward and provides extracts from the LDP Action Programme in relation to Ward 2.

D2 Development Proposals Affecting Ward 2: Broxburn, Uphall & Winchburgh

A map of Ward 2 is attached as Appendix 1 and details of all LDP allocations and proposals affecting the ward are set out in Appendix 2.

Housing

There are 32 housing allocations in Ward 2.

9 sites have been completed: **H-BU 7**: West Main Street, former Broxburn Primary School, **H-BU 13**: Kirkhill North, **H-BU 14**: East Main Street (former Vion factory site), **H-WB 5**: Myreside Block AA, (Seton Park), **H-WB 7**: Glendevon South, Block K, Site A, (Churchill Brae), **H-WB 8**: Glendevon South, Block K, Site B, (Glendevon Gait), **H-WB 9**: Glendevon South, (Glendevon Steadings), **H-WB 11** Glendevon North, Block M, (Winchburgh Village) and **H-WB 12** Glendevon North, Remainder. This amounts to 1,039 new houses.

There are 5 sites with planning permission and which are programmed to start delivering completions from 2022 onwards: **H-DE 2**: Main Street, **H-WB 3**: Niddry Mains North, **H-WB 4**: Claypit, **H-WB 6**: Myreside remainder and **H-WB 10**: Glendevon South Remainder. 2 sites, **H-WB 13**: Niddry Mains South and **H-WB 16**: Site west of Ross's Plantation, are longer term allocation and programmed to deliver post 2027. The total number of houses expected from these seven sites is 1,087.

There are 2 sites, which despite currently having no live planning permission are nevertheless deemed 'effective' in the Housing Land Audit, and are expected to deliver within the next five years: **H-BU 8**: Greendykes Road West and **H-WB 18**: Site adjoining Niddry Mains House. These will contribute an additional 620 houses.

1 site, **H-DE 1**: Bangour Village Hospital, is the subject of a live planning appeal and if successful could see up to a further 1000 houses. Another site, **H-BU 3**: Holmes North, Site C, has since been sold for a non-residential use and will therefore make no contribution to the housing supply.

The 12 remaining sites do not yet have planning permission and there has been no indication that their development is likely to commence within the next five years. For this reason they are also deemed 'non-effective' in the Housing Land Audit:

H-BU 1: Greendykes Road, H-BU 2: Holmes North, H-BU 4: Albyn, H-BU 5: Candleworks, H-BU 6: Homes North, Site A, H-BU 9: Greendykes Road East, H-BU 10: West Wood, H-BU 11: Church Street Depot, Site B, H-WB 1: Castle Road, H-WB 2: Dunn Place, Winchburgh Primary School, H-WB 14: Main Street, former School and Winchburgh Day Centre and H-WB 15: Glendevon regeneration site. Collectively, these sites do however have a capacity of 1,215 houses.

Employment Sites

There are 12 employment sites allocated within Ward 2 and these are mainly concentrated in established employment areas at East Mains Industrial Estate and Uphall Industrial Estate.

Of these, 6 sites are in active use: **E-BU 1**: Youngs Road South, **E-BU 2**: Clifton View 1, **E-BU 3**: Clifton View 2, **E-BU 4**: Youngs Road North, **E-UH 2**: Uphall Industrial Estate North and **E-UH 3**: Uphall Industrial Estate South.

Sites **E-BU 5**: East Mains CDA allocation, north of A89 and **E-LV 45**: Beugh Burn, adjacent to Houston Holdings, require access and site servicing works before they can become operational and no progress has yet been reported in this regard. The development of **E-WB 1**: Myreside East and **E-WB 1**: Myreside West have similarly not advanced but these are longer term allocations with neither expected before 2025.

Site **E-UH 1**: Stankards South is identified for redevelopment and buildings have now been demolished.

Site **E-BU 6**: Greendykes House, Greendykes Road is the subject of a live application for planning permission for its re-development as a retail foodstore.

Other Allocations

There are 27 other planning policies or proposals identified within Ward 2.

Of these, 10 specifically relate to the education estate, 2 of which have been completed:

- **P-20**: St Nicholas Primary School, Broxburn extension
- **P-99**: Winchburgh Primary School extension

Progress on the remaining education projects are summarised below:

- P-23: Former Bangour Village Hospital preliminary education infrastructure requirements and design work for a new primary school have been commenced but the planning application remains the subject of a planning appeal and is undetermined.
- P-97 (a & b): Winchburgh CDA new denominational and non-denomination secondary schools have secured planning permission and construction commenced in August 2020.
- P-98: Winchburgh CDA (Glendevon) land reservation identified for new primary school.
- **P-100**: Winchburgh CDA (Holy Family Primary School) School relocation and extension on new site awaiting confirmation. Consultation initiated.

Three proposals have not yet been significantly progressed since the Action Programme was initially published:

- **P-18**: Broxburn Primary School internal layout alterations
- P-19: Kirkhill Primary School extension
- **P-21**: East Broxburn CDA new primary school

1 proposal has been the subject of a decision by the council <u>not to progress</u>:

• **P-22**: Broxburn Academy - extension not considered feasible and an education solution is to be identified instead.

The other 17 proposals relate to transport, community infrastructure and the countryside.

- P-16: Broxburn Distributor Road land reserved but no progress
- P-17: Winchburgh CDA land identified for new distributor road but no progress
- P-33: Kilpunt, Broxburn land identified for park and ride facility and proposals being developed.
- P-35: Land East of Winchburgh land reservation for Dalmeny Chord for rail infrastructure but no progress.
- P-36: Extension of the Edinburgh Tramline to Broxburn, Uphall and Livingston continues to be promoted as key infrastructure for consideration by Transport Scotland as part of the Strategic Transport Projects Review (STPR) and also in forthcoming National Planning Framework 4 (NPF 4).

- P-37: A8 / A89 / A899 corridor a preparatory study regarding sustainable transport options for travel route between Livingston Town Centre, the West Lothian / City of Edinburgh boundary, Newbridge and to Maybury Junction has been completed.
- **P-39**: Former Bangour General Hospital Off-road pedestrian/ cycleway route have been subject to a feasibility study but proposals for community woodland have not been advanced.
- P-74: Uphall Cemetery extension has been completed
- **P-89**: Auldcathie Lanfill site, Winchburgh new District Park currently under construction (1123/FUL/18 refers).
- **P-90**: M9 land reservation/commencement & completion dates for new junction tentatively agreed subject to Scottish Government confirmation.
- **P-91**: Winchburgh CDA land reservation for new rail station and park and ride facility agreed and timetabled into Network Rail programme.
- P-92: Winchburgh CDA land identified for new distributor road but no progress.
- P-93: Winchburgh CDA land identified for community / health service uses as part of Winchburgh CDA town centre but progress dependent on a commitment by NHS Lothian to invest in additional or replacement health care facilities.
- P-94: Winchburgh CDA land identified for proposed partnership centre but community facilities may be more appropriately included in new education provision facilities.
- P-95: Winchburgh CDA land safeguarded for cemetery extension but no progress.
- P-96: Winchburgh CDA proposals for neighbourhood centres has until now focused on the central area of the town. Delivery of further neighbourhood uses for the identified west and east local centres will be delivered in association with subsequent phases of development.
- P-102 (b): Union Canal proposals for access to / from and along the Union Canal have funding via the Central Canals LEADER project, with substantial additional funding from Sustrans.

D3 Supplementary Guidance and Planning Guidance

Significant progress has been made on the preparation of supplementary and planning guidance in support of the LDP. Full details are set out in Schedule 5 of the LDP Action Programme First Review.

Of particular note are supplementary guidance relating to the provision of affordable housing which requires 25% of the site capacity to be provided for affordable needs. Ward 2 is identified as a Priority 1 area for affordable housing development.

Since publication of the LDP Action Programme in December 2020, Supplementary Guidance relating to Planning and Education, Transport Infrastructure and cemetery provision as well as planning guidance on non-employment uses within employment areas has been approved by the Council Executive. Further details of supplementary and planning guidance can also be found on the council's website at <u>West Lothian</u> <u>Council - Planning guidance and background information supporting the West Lothian Local Development Plan 2018 (LDP 1).</u>

E. CONCLUSION

The Local Development Plan (2018) sets out the spatial planning strategy for West Lothian. All development is required to comply with the LDP, unless there are other circumstances to be taken into consideration e.g. more up-to-date policies such as the recent amendments to Scottish Planning Policy. The Action Programme is an

important document marking the transition from the plan making stage to the delivery stage and focusing on the specific infrastructure required to facilitate the implementation of the LDP. Significant progress has been made in implementing the LDP since its adoption in September 2018.

F. BACKGROUND REFERENCES

West Lothian Local Development Plan (2018) https://www.westlothian.gov.uk/LDP

West Lothian Local Development Plan (LDP): Action Programme (First Review) 2020 – report at Council Executive 15 December 2020 https://coins.westlothian.gov.uk/coins/viewDoc.asp?c=e%97%9Dh%96q%7D%8D

Appendices/Attachments: Two

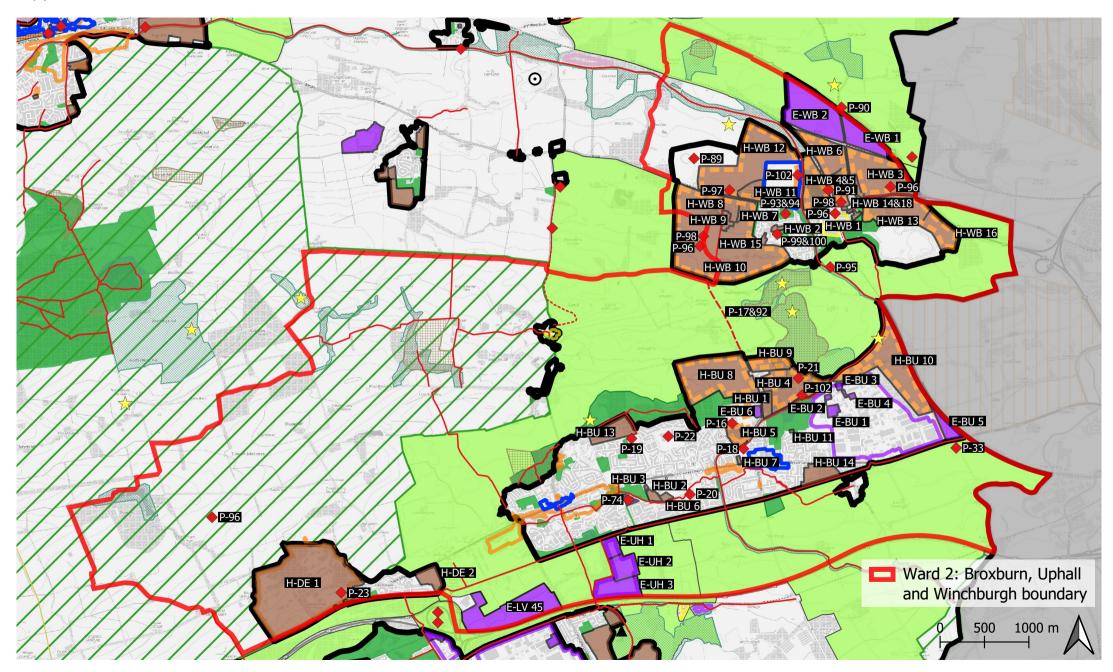
Appendix 1 - Extract from West Lothian LDP Proposals Map covering Bathgate, Uphall & Winchburgh Appendix 2 - Extracts from West Lothian LDP Action Programme: First Review relating to Ward 2

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Appendix 1.



Extract from West Lothian Local Development Plan (2018) Proposals Map covering Ward 2: Broxburn, Uphall and Winchburgh

APPENDIX 2

Extracts from West Lothian LDP Action Programme: First Review relating to Ward 2 – Broxburn, Uphall & Winchburgh

TABLE 1: Housing Allocations

LDP Map Reference/Location	LDP Action Plan update
H-BU 1:	No consent
Greendykes Road	
H-BU 2:	No consent
Holmes North, Site B	
H-BU 3:	Site sold for non-residential development
Holmes North, Site C	
H-BU 4:	No consent
Albyn	
H-BU 5:	No consent
Candleworks	
H-BU 6:	No consent
Holmes North, Site A	
H-BU 7:	Development completed
West Main Street, former	
Broxburn Primary School	
H-BU 8:	No consent, however site is regarded as 'effective' in the
Greendykes Road West	Housing Land Audit and completions have been programmed
	to deliver from 2024/25
H-BU 9:	No consent
Greendykes Road East	
H-BU 10:	No consent
West Wood	
H-BU 11:	No consent
Church Street Depot	Development completed
H-BU 13: Kirkhill North	Development completed
Kirkhill North H-BU 14:	Development completed
East Main Street	Development completed
(former Vion factory site)	
H-DE 1:	No consent (other than for physical works to form access).
Bangour Village Hospital	Substantive proposals for mixed development are the subject
Dangour village Hospital	of live appeal. Because site is allocated in LDP and considered
	'effective' completions have been programmed to deliver from
	2021/22
H-DE 2:	Site has planning permission in principle and completions have
Main Street	been programmed to deliver from 22/23
H-WB 1:	No consent
Castle Road	
H-WB 2:	No consent
Dunn Place, Winchburgh	
Primary School	

H-WB 3:	Cite has planning normination and completions have been
_	Site has planning permission and completions have been
Niddry Mains North	programmed to deliver from 2021/22
H-WB 4:	Site has planning permission in principle and completions have
Claypit	been programmed to deliver from 2021/22
H-WB 5:	Development completed
Myreside Block AA, (Seton	
Park)	Cite has playning permission and completions have been
H-WB 6:	Site has planning permission and completions have been
Myreside remainder	programmed to deliver 254 units on the remainder of the site
	from 2022/23
H-WB 7:	Development completed
Glendevon South, Block K, Site	
A, (Churchill Brae)	Development considered
H-WB 8:	Development completed
Glendevon South, Block K,	
Site B, (Glendevon Gait)	Development completed
H-WB 9: Glandavan South (Glandavan	Development completed
Glendevon South, (Glendevon	
Steadings) H-WB 10:	
Glendevon South Remainder	Site has planning permission for multiple phases of
Giendevon South Kentander	development
	 Block A - completions have been programmed to
	deliver from 2023/24
	 Block B - completions have been programmed to
	deliver from 2023/24
	 Block C - completions have been programmed to
	deliver from 2024/25
	 Block D - completions have been programmed to
	deliver from 2024/25
	 Block F - completions have been programmed to
	deliver from 2024/25
	 Block G - completions have been programmed to
	deliver from 2024/25
	 Block H - completions have been programmed to deliver from 2024/25
	deliver from 2024/25
	 Block I - completions have been programmed to
	deliver from 2024/25
	 Block J - completions have been programmed to
	deliver from 2020/21
	 Q2 and Q1 - completions have been programmed to
	deliver from 2020/21
	 P1, P2 and P3 - completions have been programmed
	to deliver from 2021/22
H-WB 11:	Development completed
Glendevon North, Block M,	
(Winchburgh Village)	
H-WB 12:	Development completed
Glendevon North, Remainder	

H-WB 13:	Site has planning permission and completions have been
Niddry Mains South	programmed to deliver from 2025/26.
H-WB 14:	No consent; planning guidelines have been prepared; the site
Main Street, former School and	is in the process of being sold for 3 units leaving the
Winchburgh Day Centre	Winchburgh Day Centre to be developed.
H-WB 15:	No consent
Glendevon regeneration site	
H-WB 16:	No consent however site is regarded as 'effective' in the
Site west of Ross's Plantation	Housing Land Audit and completions have been programmed
	to deliver from 2025/26.
H-WB 18:	No consent however site is regarded as 'effective' in the
Site adjoining Niddry Mains	Housing land Audit and completions have been programmed to
House	deliver from 2023/24.

TABLE 2: Employment Allocations

LDP Map Reference/Location	LDP Action Plan Update
E-BU 1:	Developed/in use
Youngs Road South E-BU 2:	Developed/in use
сlifton View 1	
E-BU 3:	Planning Permission granted on part of the site
Clifton View 2	
E-BU 4:	Developed/site has Enterprise Area status
Young's Road North	
E-BU 5:	No consent; site has Enterprise Area status
East Mains CDA Allocation,	
north of A89	
E-BU 6:	Site cleared and subject to a Pre-application Notice in February
Greendykes House,	2020 for retail use (and followed through with an application for
Greendykes Road	planning permission for a retail food store No consent
Beugh Burn	no consent
E-UH 1:	Planning permission granted on north part of the site and
Stankards South	buildings demolished
E-UH 2:	Partly in use as rental yards
Uphall Industrial Estate North	
E-UH 3:	Partly in use
Uphall Industrial Estate South	
E-WB 1:	No consent
Myreside East	
E-WB 2:	No consent
Myreside West	

TABLE 3: Other LDP Proposals

LDP Map Reference/Location	LDP Action Plan update – December 2020
P-16 : Broxburn Distributor Road at Clarkson Road/Greendykes Road	Land safeguarded for Broxburn Distributor Road to improve local network & support new CDA areas. No progress since previous Action Programme was published.
P-17 : East Broxburn CDA, West of Faucheldean village and North to Glendevon, Winchburgh - Winchburgh Distributor Road	Land safeguarded for new Winchburgh Distributor Road but routing yet to be agreed. No progress since previous Action Programme was published.
P-18 : Broxburn Primary School, School Lane, off West Main Street - Internal layout alterations	No progress save for brief and design requirements being reviewed.
P-19 : Kirkhill Primary School Rashierigg - School extension	No progress save for educational infrastructure requirements being reviewed.
P-20: St Nicholas RC Primary School -	Completed
School extension P-21 : East Broxburn CDA - New primary school to support Broxburn CDA	No progress pending education solution to be identified.
P-22 : Broxburn Academy - School extension	An extension is no longer not considered feasible and an alternative education solution is to be identified.
P-23 : Former Bangour General Hospital - New primary school	Preliminary education infrastructure requirements and design work for a new primary school have been commenced but the planning application remains the subject of a planning appeal and is undetermined.
P-33 : Kilpunt - Land reservation for a park and ride facility	Under consideration as part of West Edinburgh transport review. A site has been identified to the southeast of East Mains Industrial Estate; proposals being developed
P-35 : Land East of Winchburgh - Land reservation for Dalmeny Chord for rail infrastructure	Rail link is associated with the Edinburgh to Glasgow Improvement Programme ([EGIP). Promoted as a key infrastructure for consideration in NPF4 and STPR review.
P-36 : Extension of the Edinburgh tramline to Broxburn, Uphall and Livingston	No progress but continues to be promoted as key infrastructure for consideration by Transport Scotland as part of the Strategic Transport Projects Review (STPR) and also in forthcoming National Planning Framework 4 (NPF 4).

P-37: Sustainable transport options for travel route along the A8 / A89 / A899 corridor between Livingston town centre, the West Lothian / City of Edinburgh boundary, Newbridge and to Maybury Junction; land to be safeguarded adjacent routes	Preparatory study completed; shared use walking and cycling off-road path in place along the A89 between Bathgate and the Edinburgh boundary / Newbridge. There are also longer-term aspirations for a tram route to follow the A8 / A89 east-west route from Edinburgh turning south along the A899 / Livingston spine road corridor to the town centre at Almondvale
P-39: Former Bangour Village Hospital - Community woodland and off- road pedestrian/cycleway route between Drumcross Road and Black Law ridge road - proposed to link the Livingston Greenways network with the Bathgate Hills Quiet Roads Initiative; subject to negotiation with landowners	Part of Quiet Roads Initiative (QRI); SEStrans provided grant for feasibility study, options and outline costs. Study complete but negotiation with landowners and funding still required. Community woodland aspect not advanced.
P-74:	Completed
P-74: Uphall cemetery extension P-89: Auldcathie Landfill site – Alternative site for golf course as restoration/after-use for Auldcathie landfill site	Completed An application (0033/FUL/07) has previously granted for recreational uses, site investigation, strategy for restoration which has lapsed. Auldcathie District Park currently under construction (Application 1123/FUL/18 refers).
Uphall cemetery extension P-89: Auldcathie Landfill site – Alternative site for golf course as restoration/after-use for	An application (0033/FUL/07) has previously granted for recreational uses, site investigation, strategy for restoration which has lapsed. Auldcathie District Park currently under
Uphall cemetery extension P-89: Auldcathie Landfill site – Alternative site for golf course as restoration/after-use for Auldcathie landfill site P-90: M9 at Duntarvie - Land reservation for new motorway	An application (0033/FUL/07) has previously granted for recreational uses, site investigation, strategy for restoration which has lapsed. Auldcathie District Park currently under construction (Application 1123/FUL/18 refers).

P.02.	The Section 75 Agreement partoining to the Winchburgh Core
P-93: Winchburgh CDA - Land reservation for community/health service uses as part of Winchburgh CDA town centre	The Section 75 Agreement pertaining to the Winchburgh Core Development Area extend back as far as 2004 and the agreement itself was signed in 2012. In the intervening period there have been significant changes in the organisational arrangements of the potential partners and also in the way services are delivered. Proposals for the development of other facilities, such as schools, have also changed in the intervening period to reflect changes in service delivery. The council is not in control of the investment decisions of partners but it is clear that any public sector use of the land reserved for a partnership centre is likely to be driven by NHS Lothian as the biggest user. As a result, the delivery of any partnership activities on the site will be dependent on a commitment by NHS Lothian to invest in additional or replacement health care facilities.
P-94: Winchburgh CDA - Land reservation for proposed Partnership Centre	Land Reservation / Initiation Stage; community facilities primarily considered as part of proposed partnership centre will where appropriate be included in new education provision facilities.
P-95: Winchburgh CDA - Land safeguarded for extension to cemetery	Land safeguarded but no progress since previous Action Programme was published.
P-96: Winchburgh CDA - 3 new neighbourhood centres	The three neighbourhood centres are indicated on the 2015 masterplan for Winchburgh village and are integral to the layout approach. So far development has focused on the central area town centre with environmental improvements and building refurbishments for the traditional high street area. In addition, a new supermarket has been delivered in the designated town centre area and the remainder of the adjacent shop units opened. Delivery of further neighbourhood uses for the identified west and east local centres will be delivered in association with subsequent phases of development.
P-97a : Winchburgh CDA - Joint new high school (Denominational) – to be built in 2-4 phases	Construction to commence August 2020.
P-97b : Winchburgh CDA - Joint new high school (Denominational) - to be built in 2-4 phases	Construction to commence August 2020.
P-98 : Winchburgh CDA, Glendevon area - New Primary School - to be built in 2-4 phases	Land safeguarded; phased with build out of CDA housing areas. Relates to new non-denominational primary school that has not yet been programmed in detail.
P-99: Winchburgh CDA, Winchburgh Primary School - School extension	Completed
P-100: Winchburgh CDA, Holy Family Primary School,	 Still at Proposal stage Phase 1 (to 231 capacity)/Phase 2 (to 360 capacity)/ Phase 3 (to 462 capacity)

Glendevon Park	 Phase 1 projected start in 2020
	 School relocation and extension on new site to be
	confirmed in due course. Consultation commenced
P-102b:	Still at Proposal stage; various towpath links along the Union
Union Canal –	Canal from Linlithgow, Winchburgh and Broxburn including Port
Linlithgow/Broxburn areas -	Buchan) have funding via the Central Canals LEADER project,
Access to/from the Union Canal	with substantial additional funding from Sustrans.