



**SOCIAL POLICY - POLICY DEVELOPMENT AND SCRUTINY PANEL**

**EDINBURGH, THE LoTHIANS AND SCOTTISH BORDERS MULTI AGENCY PUBLIC PROTECTION ARRANGEMENTS (MAPPA) ANNUAL REPORT 2017-2018**

**REPORT BY HEAD OF SOCIAL POLICY**

**A. PURPOSE OF REPORT**

The purpose of this report is to provide the Panel with an overview of the Edinburgh, the Lothians and Scottish Borders MAPPA Annual Report 2017-2018

**B. RECOMMENDATION**

The Panel is asked to:

1. Note the contents of this Report.
2. Note that any issues will be taken forward by the Offender Management Committee of the Public Protection Committee (PPC).

**C. SUMMARY OF IMPLICATIONS**

- |   |   |
|---|---|
| <b>I Council Values</b>   | <ol style="list-style-type: none"><li>1. Focusing on our customers' needs</li><li>2. Being honest, open and accountable</li><li>3. Making best use of our resources</li><li>4. Working in partnership</li></ol>                         |
| <b>II Policy and Legal (including Strategic Environmental Assessment, Equality Issues, Health or Risk Assessment)</b> | In line with council obligations under the Management of Offenders Act 2005.  |
| <b>III Implications for Scheme of Delegations to Officers</b>   | None.   |
| <b>IV Impact on performance and performance Indicators</b>  | <p>SOA1305_01 - Percentage of MAPPA cases where level of risk has been contained or reduced</p> <p>CJ043_9b.1a % of initial MAPPA Risk Management Plans in place within three days of notification of sentence/release from custody</p> |
| <b>V Relevance to Single</b>  | We live in resilient, cohesive and safe   |

<b>Outcome Agreement</b>	communities
	People most at risk are protected and supported to achieve improved life chances
<b>VI Resources - (Financial, Staffing and Property)</b>	None.
<b>VII Consideration at PDSP</b>	Social Policy, Policy Development and Scrutiny Panel 18 January 2019
<b>VIII Other consultations</b>	None

#### **D. TERMS OF REPORT**

The MAPPA Annual Report is completed as a requirement of the Strategic Oversight Group (SOG) under the obligations of Section 11 of the Management of Offenders etc (Scotland) Act 2005. The report is intended to provide an insight into the working of MAPPA across Edinburgh, the Lothians and Scottish Borders. It details the achievements in developing practice and statistical information regarding the management of offenders. MAPPA is co-ordinated by a central unit, while the practical management of offenders remains the responsibility of the Responsible Authorities at local level. The report was published on 9 November 2018.

##### Overview and Statistical Information

Through the facilitation of MAPPA, partner agencies share information, assess risk and make effective plans to manage people who have been convicted of sexual offending. The aim is to reduce the likelihood of reoffending and research indicates re-offending rates in this group remain consistently low.

As a 'snapshot' at the 31.03.18 there has been a 3% increase on the 2016-2017 number of Registered Sex Offenders (RSO's) from 684 to 706 managed under MAPPA in the community. Over the course of this annual reporting year there has been 781 cases managed at Level 1; 90 at Level 2 and 0 at Level 3. Those offenders who present the highest management of complexity and risk are managed at Level 3.

All of the statistical information is presented at an Edinburgh, Lothian's and Scottish Borders level and no figures are presented for West Lothian alone.

Roles and Responsibilities outline the requirements for Responsible Authorities as follows:

The Police enforce the notification and compliance requirements of offenders subject to registration (RSO). Policing activities include preventative/monitoring strategies, investigation, prosecution and the development of risk management plans to mitigate or reduce risk. Police Scotland is the lead responsible authority for those community based sex offenders who are not subject to any other form of statutory supervision.

Local Authorities are the responsible authority for those offenders who are subject to statutory supervision such as Parole licences or Community Payback Orders. The Criminal and Youth Justice Service work alongside Police, Housing, Children and Families services and Adult Social Care services developing appropriate risk management plans whilst monitoring compliance to court and or licence conditions.

Within each Local Authority a Sex Offender Liaison Officer (SOLO) or Lead Officer acts as a single point of contact for information relating to registered sex offenders and

they chair Risk Management Case Conferences.

A SOLO within housing is responsible for offenders' access to suitable housing and liaising with Registered Social Landlords to identify positive housing solutions which contribute to public protection. The housing SOLO contributes to Environmental risk assessments and provides information on the ongoing management and monitoring of the risk of the offenders as tenants having regard to community safety.

NHS Lothian is the Responsible Authority for mentally disordered restricted patients. NHS Lothian has a Director of Public Protection, designated consultants for MAPPA (consultant forensic mental health clinicians) and a MAPPA health liaison officer who attends all L2 meetings. This is to ensure appropriate information sharing and joint working between NHS Lothian and other MAPPA agencies.

The NHS also fund The Serious Offender Liaison Service (SOLS) who provide a specialist clinical consultation service, training, assessment, clinical supervision and treatment to support Criminal Justice Social Work and the Police to manage serious violent and sexual offenders in the community. A consultant clinical psychologist from the learning disability service and a nurse consultant from the vulnerable children and young people service attendance at MAPPA L2 meetings, and the associate director of nursing attend L3 Multi Agency Public Protection (MAPP) meetings.

Community Interventions Services for Sex Offenders (CISSO) provide community based group treatment programmes and individual interventions addressing the behaviour and attitudes associated with sexual offending. Programmes include the accredited Moving Forward: Making Changes and a closed group service for internet offenders. The service also provides court assessments, case manager sessions and training in risk management tools and programmes to support criminal justice staff working with sexual offenders.

Keeping Children Safe encourages parents, carers and a guardian of children under 18 years of age to seek information on a named person who they may have concerns has convictions for sexual offences against children.

During 2017-18 Edinburgh, Lothian and Scottish Borders received 51 applications for information.

Developing Practice includes the training and promotion of MAPPA via a number of awareness training days across Edinburgh, the Lothians and Scottish Borders. Events have included learning from Significant Case Reviews to staff involved in public protection in East and Midlothian. Elected members were also briefed on developments in practice and local performance.

The Strategic Oversight Groups hosted a multi-agency workshop aimed at staff and managers who will be directly involved in the management of RSOs who present a risk of serious harm who are also in need of support and protection. The aim of the workshop was to provide advice and guidance on the legislation relating to adult support and protection. To further our understanding of managing the offender who presents risk but who is also at risk. To consider case studies and discuss the challenges associated when working with this client group.

The SOPO is an order granted by the Court. It places conditions on an offender's behaviour, provides a power of arrest if breached and enhances the police role in managing such offenders. SOPOs could initially only contain prohibitive measures, however, a change in legislation in November 2011 allows for these orders to contain positive obligations as well as prohibitions. For some offenders, the existence of a SOPO is enough to provide structure to their daily life, through which they may avoid

further offending. On 31 March 2018, there were 76 SOPOs in place in our area.

Strategic Overview Arrangements details the following groups and their role:

Edinburgh, Lothian and Scottish Borders – Strategic Oversight Group (SOG) ensures the sharing of best practice and learning from significant case reviews. The group provides a strategic lead for developing multi-agency policy and strategy in relation to shared priorities with regard to the management of offenders.

Edinburgh, Lothian and Scottish Borders – MAPPA Operational Group supports the SOG group. The remit of the group is to share learning, develop best practice and where relevant ensure consistency of practice.

Offender Management/Reducing Re-offending Committees monitor the performance and quality of local service delivery; they provide strategic direction to local member agencies and develop local policy and practice. The committees include representatives from all key agencies ensuring effective communication across public protection.

NHS Lothian Public Protection Action Group. The main aim of the this group is to ensure NHS Lothian discharges its responsibilities for MAPPA, child and adult protection and provides a forum for developing good practice in relation to the management of high risk offenders within the health care setting.

## **E. CONCLUSION**

The Edinburgh, Lothians and the Scottish Borders MAPPA Annual Report has been produced as required by the Strategic Oversight Group. It continues to offer an opportunity for MAPPA to be accountable to the local community for the management of sexual offenders and restricted patients.

## **F. BACKGROUND REFERENCES**

None.

Appendices/Attachments: Appendix 1 – Edinburgh, The Lothians and Scottish Borders Multi Agency Public Protection Arrangements (MAPPA) Annual Report 2017-2018

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Date of meeting: 18 January 2019